



John Dowless
Mayor

Ben Pierce
Council Member

Chris Rader
Council Member

Richard Alan Horn
Council President

Lee Chotas
Council Member

Richard Alan Horn
Council President

CITY COUNCIL AGENDA
Regular Meeting
City Hall – Council Chamber
405 Bagshaw Way, Edgewood, FL
Tuesday, December 21, 2021
6:30 p.m.

WELCOME! We are very glad you have joined us for today's Council meeting. If you are not on the agenda, please complete an appearance form and hand it to the City Clerk. When you are recognized, state your name and address. The Council is pleased to hear relevant comments; however, a five-minute limit has been set by Council. Large groups are asked to name a spokesperson. Robert's Rules of Order guide the conduct of the meeting. **PLEASE SILENCE ALL CELLULAR PHONES AND PAGERS DURING THE MEETING.** "THANK YOU" for participating in your City Government.

Item 1. Call to Order - Invocation and Pledge of Allegiance

Item 3. Roll Call & Determination of Quorum

Item 4. Presentation(s)

Item 5. Consent Agenda – Review and Consideration of the Minutes

- November 16, 2021 City Council Meeting Minutes **(Pages 1-8)**

*(Items on the consent agenda are defined as routine in nature, therefore, do not warrant detailed discussion or individual action by the Council. **Any member of the Council may remove any item from the consent agenda simply by verbal request prior to consideration of the consent agenda.** The removed item(s) are moved to the end of New Business for discussion and consideration.)*

Item 6. Proposed Ordinances

Item 7. Public Hearings (Ordinances – Second Readings and Related Action)

- a. Comprehensive Plan – Ordinance 2021-02
 - City Planner's Memo **(Pages 9-20)**
 - **Ordinance 2021-02** AN ORDINANCE AMENDING THE CITY OF EDGEWOOD COMPREHENSIVE PLAN AND IMPLEMENTING THE RECOMMENDATIONS OF THE EVALUATION AND APPRAISAL REPORT; PROVIDING FOR CODIFICATION; PROVIDING FOR CONFLICT AND SEVERABILITY; AND PROVIDING AN EFFECTIVE DATE. **(Pages 21-64)**

Ordinance will be read in title only by the City Attorney and opened for public comments.

Item 8. Unfinished Business**Item 9. New Business****Item 10. Public Comments**

Once during each regular council meeting, the presiding officer shall open the floor for public comment on items not on the agenda. Public input offered during these public comment periods shall be limited to five (5) minutes per speaker with the presiding officer having the option to allow an additional one (1) minute. (Ordinance # 2013-05).

Item 11. General Announcement

CITY COUNCIL ANNOUNCEMENT: Please take notice that the City of Edgewood, Florida, will hold a General Municipal Election on Tuesday, March 8, 2022, for the purpose of electing a Mayor (currently held by John Dowless) and one at-large Council seat (currently held by Richard A. Horn). The persons elected to office will each serve a three-year term. The term of office shall commence at the next regularly scheduled council meeting following certification of the election.

Qualifying begins on Monday, January 10, 2022 at 9 a.m., and ends Friday, January 14, 2022 at Noon, at the Office of the City Clerk, 405 Bagshaw Way, Edgewood, Florida 32809. As required, two advertisements for the Notice of Election were placed in the Orlando Sentinel.

Item 12. Boards and Committees**Item 13. City Attorney Report****Item 14. Police Chief & City Clerk Reports**

- **City Attorney Smith:**
- **Police Chief Freeburg:**
Monthly Report **(Page 65)**
- **City Clerk Meeks:**
- **Deputy City Clerk Riffle:**
Memo – Postage on ballots **(Page 66)**

Item 15. Mayor & Council reports

- **Mayor Dowless**
- **Council Member Chotas**

- Council Member Pierce
- Council Member Rader
- Council Member Lomas
- Council President Horn

Item 16. Adjournment

FUTURE MEETINGS:

Monday, January 10, 2022 Planning & Zoning Meeting (6:30 p.m.)
Tuesday, January 18, 2022 Regular City Council Meeting (6:30 p.m.)

You are welcome to attend and express your opinion. Please be advised that Section 286.0105, Florida Statutes state that if you decide to appeal a decision made with respect to any matter, you will need a record of the proceedings and may need to ensure that a verbatim record is made. In accordance with the American Disabilities Act (ADA), if any person with a disability as defined by the ADA needs special accommodation to participate in this proceeding, he or she should telephone the City Clerk at (407) 851-2920.



**Edgewood City Council Meeting Minutes
Tuesday, November 16, 2021**

CALL TO ORDER – INVOCATION & PLEDGE OF ALLEGIANCE

Council President Horn called the meeting to order at 6:30 pm and asked for a moment of silence followed by leading everyone in the Pledge of Allegiance.

ROLL CALL & DETERMINATION OF QUORUM

Deputy City Clerk Riffle announced there was a quorum and that Councilmember Pierce sent an email explaining that he could not attend the meeting and requested to be excused.

Councilmember Chotas made the Motion to excuse Councilmember Pierce from the meeting; second by Council President Horn. Approved 4/0.

Attendees

John Dowless, Mayor
Richard Alan Horn, Council President
Lee Chotas, Council Member
Susan Lomas, Council Member
Chris Rader, Council Member

Absent

Ben Pierce, Council President Pro-Tem

Staff

Bea Meeks, City Clerk
Sandra Riffle, Deputy City Clerk
John Freeburg, Police Chief
Shannon Patterson, Police Dept. Chief of Staff
Stacey Salemi, Code Compliance Officer
Chris Meade, Police Officer
City Attorney, Drew Smith
Ellen Hardgrove, AICP City Planner
Allen Lane, P.E. CPH

Applicant

Sam Sebaali, P.E., FEG/Suncoast Building Materials

Presenters

Amy Bainbridge – Balmoral Group
Richard Bernier – Balmoral Group
Dan Dourte – Balmoral Group

Council President Horn announced a couple of changes to the order of the agenda, including moving Chief Freeburg's presentation and Boards and Committees (Suncoast Building Materials) forward. The City Attorney's report will follow the Ordinances.

PRESENTATIONS

a. Chief Freeburg

Chief Freeburg made a presentation to honor Officer Chris Meade, who responded to a citizen in distress and performed CPR. The citizen personally thanked Officer Meade for saving his life and said he was a living example of the Good Samaritan story. Chief Freeburg said Officer Meade is the lead CPR instructor for the Police Department.

b. The Balmoral Group – American Rescue Plan (ARP) Discussion

(Note: This presentation was moved in the agenda after Attorney Smith's Staff Report.)

Individuals from The Balmoral Group introduced themselves to Council. Ms. Bainbridge from The Balmoral Group gave a PowerPoint presentation to Council to discuss ARP, including rules and eligibility and how to build back after the effects of Covid-19.

The Balmoral Group explained fund eligibility and provided a discussion of the relevant projects. Due to its population size, Edgewood is considered a non-entitlement unit via the 2019 Census. The first portion of the money was released in the fall, with the second in the summer of 2022.

Council discussed potential claims for revenue loss as a result of Covid-19 and considered the next steps for priority projects. Discussion focused on expanding wastewater treatment and shared stormwater systems.

Code Compliance Officer Salemi left the meeting at 7:42 pm

Mr. Dourte told Council that they would send the PowerPoint slides and a discussion summary.

CONSENT AGENDA

(The Consent Agenda was heard after the Police Department presentation).

Review and Approval of the minutes

a. October 19, 2021, City Council Meeting

- Mayor Dowless noted the following corrections –
 - Page 5 – insert “said” to read, “She said the speed sign is not working.”
 - Page 6 – 5th item – add “report” on the fifth item to read “realignment report”.
- Councilmember Lomas noted that page 4 was missing Councilmember Pierce's name for the vote.

Councilmember Chotas made a motion to approve the October 19, 2021 minutes as amended; second by Councilmember Lomas. Approved 4/0.

ORDINANCES (First Reading)

None

PUBLIC HEARINGS (Ordinances – Second Readings & Related Action)

(Note: Public Hearings were heard after Boards and Committees)

a. Ordinance 2021-11

AN ORDINANCE OF THE CITY OF EDGEWOOD, ORANGE COUNTY, FLORIDA AMENDING CHAPTER 134, “ZONING,” SECTION 134-514, RELATED TO AUTOMOBILE SERVICE STATIONS; PROVIDING THAT AUTOMOBILE SERVICE STATIONS MAY BE PERMITTED IN THE CITY’S INDUSTRIAL ZONING DISTRICT; PROVIDING FOR SEVERABILITY; PROVIDING FOR CODIFICATION, CONFLICTS, AND EFFECTIVE DATE.

Attorney Smith read the Ordinance in title only.

There was no public comment or discussion.

Councilmember Rader made a motion to approve Ordinance 2021-11 on second reading; second by Councilmember Lomas. Approved by roll call vote 4/0.

Councilmember Chotas	Favor
Councilmember Rader	Favor
Councilmember Lomas	Favor
Council President Horn	Favor
Councilmember Pierce	Absent

b. ORDINANCE 2021-12 - Sign Code

AN ORDINANCE OF THE CITY OF EDGEWOOD, FLORIDA, RELATING TO SIGNS; AMENDING CHAPTER 122 OF THE CITY OF EDGEWOOD CODE OF ORDINANCES TO REFINE DEFINITIONS AND CERTAIN REGULATORY TERMS TO PROVIDE FOR MORE EFFECTIVE APPLICATION AND BETTER CLARITY IN INTERPRETATION; PROVIDING FOR SEVERABILITY; PROVIDING FOR CODIFICATION, CONFLICTS, AND EFFECTIVE DATE.

Attorney Smith explained that Council tabled the Ordinance at the last meeting. There is a supplement to address temporary sign issues for more allowance for free speech signs. The City cannot regulate free speech content, such as political and real estate signs.

Residential properties can have one free speech sign at all times and more during elections. Commercial properties are somewhat more limited.

The sign code supplement is an amended ordinance that would create a new commercial district section. There are still concerns for sign clutter, and the amended ordinance could be put through on a trial basis as there is a sunset provision on November 31, 2022. If Council determines the changes do not work well, they can refuse to renew it, and it would fall out of the Code.

Discussion ensued amongst the Council regarding standard signage and an allowable number of signs on a commercial property. Snipe signs on the right-of-way will still not be permitted.

Councilmember Rader commented that he does not have a problem with the amended ordinance with the included sunset language.

Attorney Smith added that if there is a problem, Council does not have to wait for the sunset; it can go back through the ordinance process.

There was no public comment.

Councilmember Rader made a motion to approve Ordinance 2021-12, as amended by the supplemental materials; second by Councilmember Lomas. Approved 4/0.

Councilmember Chotas	Favor
Councilmember Lomas	Favor
Council President Horn	Favor
Councilmember Rader	Favor
Councilmember Pierce	Absent

UNFINISHED BUSINESS

None

NEW BUSINESS

- a. FY 2020/2021 Final Budget Amendment
RESOLUTION 2021-08 – A RESOLUTION OF THE CITY OF EDGEWOOD AMENDING THE CITY’S BUDGET FOR THE 2020/2021 FISCAL YEAR; AUTHORIZING THE MAYOR AND/OR HIS DESIGNEE TO TAKE ALL ACTION NECESSARY TO IMPLEMENT THE TERMS AND CONDITIONS OF THIS RESOLUTION; PROVIDING FOR AN EFFECTIVE DATE.**

Attorney Smith read Resolution 2021-08 in title only.

Mayor Dowless said that he discussed the budget summary with Tammy Campbell at McDirmot Davis, and reviewed the changes in revenue with Council. The City added approximately \$50,000 to unspent revenue.

In response to Councilmember Chotas, Mayor Dowless said the City is below the required cap of 75% for reserves.

In response to Councilmember Chotas, City Clerk Meeks said the City receives municipal estimates from the State. She added that the City prefers to use a guaranteed amount rather than depend on the estimates the State provides. If more revenues come in, then it is a bonus.

There was no public comment.

Councilmember Chotas made a motion to approve Resolution 2021-08; second by Councilmember Rader. Approved by roll call vote 4/0.

Councilmember Rader	Favor
Councilmember Chotas	Favor
Councilmember Lomas	Favor
Council President Horn	Favor
Councilmember Pierce	Absent

GENERAL INFORMATION (No action required)

None

CITIZEN COMMENTS

None

BOARDS & COMMITTEES

(Note: Boards and Committees was heard after the Consent Agenda)

a. Suncoast Building Materials Commercial Review

Engineer Lane gave the history of the Suncoast Building Materials Commercial Review. Planning and Zoning conditioned their recommendation of approval that a report is provided demonstrating that the applicant is upholding the conditions of their 2016 Special Exception.

Engineer Lane noted that the stored materials are located with a 100-foot setback which exceeds the Special Exceptions condition of a 50-foot setback.

Engineer Lane visited the site earlier in the day and noted that the property was cleaned up. The property appears well maintained, including trash and debris, landscaping, and no grass and weeds growing within the outdoor stored materials. His inspection was satisfactory.

Councilmember Rader noted that the applicant did what was requested.

There were no public comments.

Councilmember Rader made a motion to accept the Suncoast Building Materials Commercial Review; second by Councilmember Chotas. Approved by roll call vote (4/0).

Councilmember Chotas	Favor
Councilmember Rader	Favor
Councilmember Lomas	Favor

Council President Horn	Favor
Councilmember Pierce	Absent

Councilmember Rader thanked the applicant for their effort since the last City Council Meeting.

STAFF REPORTS

(Note: Attorney Smith’s report was heard after Public Hearings)

a. City Attorney Smith

- City Attorney Smith said that he has been working with Councilmember Rader and Planner Hardgrove on a zoning map for rezoning those properties annexed from Orange County but were not rezoned for Edgewood. There are a lot of properties that have been annexed since 1958 but not rezoned.

As site standards are slightly different in Orange County, this could result in nonconforming lots. A proposed solution is to create a new zoning classification in the Code to avoid that issue.

Planner Hardgrove said the new classification would allow platted subdivisions to have the site standards of the County but the uses of the City.

In response to Councilmember Rader, City Clerk Meeks said the few rezoned properties are Legacy, one parcel on Orange Avenue, and Boise Cascade.

In response to Council President Horn, Planner Hardgrove and Attorney Smith said the objective would be to have as few rezoning ordinances as possible while preserving due process rights. It is a name change, not a substantive change.

In response to Councilmember Rader, Mayor Dowless said a few properties on the south side of the City are interested in annexation. Attorney Smith responded they would have to be involuntary annexations because of the Pine Castle Preservation District, or there would be a required referendum.

Further discussion ensued regarding the proposed new zoning district. Planner Hardgrove said that she and Deputy City Clerk Riffle have frequent conversations about zoning for different properties. Attorney Smith added that he and Planner Hardgrove also have regular and lengthy discussions.

Council President Horn stated that it makes sense to move forward. Councilmember Lomas agreed.

- Attorney Smith then asked for direction from Council on a claim for subrogation from Belle Isle’s insurance regarding a police car accident that occurred in Belle Isle. Their demand was \$12,600, and Edgewood’s insurer proposed \$11,700.

Councilmember Chotas stated that direction should come from Mayor Dowless. There were no objections from City Council.

b. Police Chief Freeburg

- Police Chief Freeburg said the Police Department would begin block training.
- Code Compliance Officer Salemi passed her exam and is now a Level I Officer. She did very well in the Code Enforcement Hearing.
- The City is preparing for Santa’s arrival on December 5th.

c. City Clerk Meeks

The transition has begun for her retirement and is picking up better. Administrative Assistant Sollazzo is an excellent addition to the team and is being trained by Deputy City Clerk Riffle.

d. Deputy City Clerk Riffle

- Cornerstone Charter Academy has requested a sponsorship of \$150 for their Festival of Trees in December. The City did not spend the money that Council approved in September for the Ducktoberfest event because the school is possibly rescheduling the event to February 2022. The school is not certain the event will take place.
- Pioneer Days requested sponsorship of \$275 to \$6500 for Pioneer Days.

The budget for donations for fiscal year 2021/2022 is \$500. Council decided to sponsor the Festival of Trees and a half-page ad for \$150 for Pioneer Days. Mayor Dowless suggested the ad address the “Fix Orange Avenue” realignment. Council agreed.

MAYOR AND COUNCIL REPORTS

- Mayor Dowless
 - Santa’s arrival will be on December 5th with a parade in the afternoon and light up the park, and a visit with Santa event in the evening. The Police Department puts a lot of effort into decorating City Hall and Police Department grounds.
 - Mayor Dowless and Planner Hardgrove have scheduled a Zoom call with Orange County regarding the Orange Avenue realignment at the end of the month.
 - Planning and Zoning Board members David Gragg, Steve Kreidt and Ryan Santurri’s terms expire at the end of December 2021. He recommended that all three Board Members continue service and asked City Council’s consent. There were no objections.
- Councilmember Chotas – no report
- Councilmember Rader – no report
- Councilmember Lomas report that little is going on with the Community Action Board (CAB). They meet monthly and talk about the budget and how to help people.

- Council President Horn asked Chief Freeburg about a call regarding a woman swimming in the lake at night. Chief Freeburg said that Officer Schlopy responded and was able to assist the woman.

ADJOURNMENT

Councilmember Chotas made the Motion to adjourn the meeting at 8:24 pm; second by Councilmember Rader. Approved 4/0.

Richard A Horn
Council President

Attest:

Bea L. Meeks, MMC, CPM, CBTO
City Clerk

Approved in the _____ Council Meeting.



Date: December 14, 2021
To: City Council
From: Ellen Hardgrove, City Planning Consultant
XC: Sandy Riffle, Deputy City Clerk
Bea Meeks, City Clerk
Drew Smith, City Attorney
Allen Lane, CPH Engineering, City Engineering Consultant
Re: Comprehensive Plan Amendment Relative to EAR

This agenda item is the consideration of adopting the pending comprehensive plan amendments that were transmitted to the Florida Department of Economic Opportunity (DEO) June 30, 2021. DEO has reviewed the proposed amendments and sent Objections, Recommendations, and Comments (ORC) to the City August 27, 2021. If stated objections are not dealt with to DEO's satisfaction, the amendments will be found "not in compliance" with state law: Chapter 163.3184(1)(b), Florida Statutes.

Per Statute, the City can adopt, adopt with changes, or not adopt the proposed amendments. Adoption must occur within 180 days of the ORC report (February 24, 2022) or the amendment will be deemed withdrawn.

There were two objections. The first related to the lack of information in the Five Year Capital Improvement Schedule. The second related to the City's proposed elimination of the level of service standard for roads. The following pages present the changes proposed in response to these objections.

In addition to the objections, DEO encourages the City to adopt the now required Property Rights Element pursuant to Section 163.3177(6)(i), F.S. That element is included in the adoption package. DEO also encourages the City to adopt the City's revised Water Supply Facilities Work Plan, which is included in this package.

Objection 1: Five Year Capital Improvement Schedule

The transmitted capital improvements schedule did not include any capital improvements as the city does have any capital expenditures planned for the next five years. However, DEO is requiring the schedule address all necessary capital improvements needed to meet the acceptable levels of service over the 5 year planning horizon even if the City is not fiscally responsible for the infrastructure. Exhibit 1 presents a completely revised Capital Improvement Schedule that replaces the schedule submitted to DEO at the transmittal stage.

Per Chapter 163.3164(7), Capital improvement means “physical assets constructed or purchased to provide, improve, or replace a public facility and which are typically large scale and high in cost. The cost of a capital improvement is generally nonrecurring and may require multiyear financing.” The listed capital improvements refer to the following public facility and services: sanitary sewer (provided by Orange County); potable water (provided by Orlando Utilities Commission); solid waste disposal/landfill (provided by Orange County); and stormwater management/drainage (provided by the City of Edgewood as well as Orange County).

Per Section 163.3177(3)(a)5, Florida Statute (FS), the schedule must also include transportation improvements in the Metropolitan Planning Organization’s Transportation Improvement Program to the extent that such improvements are relied upon to ensure concurrency and financial feasibility. A proposed amendment in this adoption package is elimination of Transportation concurrency since all functionally classified roads within the City limits are either Orange County’s or the State’s jurisdiction and the City is not fiscally responsible nor can statutorily impose binding levels of service on these providers. Regardless, the transportation information is presented for planning and informational purposes.

CITY OF EDGEWOOD CAPITAL IMPROVEMENT PLAN FYS 2021/2022 – 2024/2025						
	2020/2021	2021/2022	2022/2023	2023/2024	2024/2025	2025/2026
SANITARY SEWERS ORANGE COUNTY 225 GPD (WITHOUT RECLAIMED WATER) The identified expenditures are Orange County’s responsibility. City is not fiscally responsible for the landfill capital improvements.						
Portion of Pump Station Package 35– Rehab of PS 3120 serving the City	\$0	\$46,000	\$240,000	\$200,000	\$0	\$0
Portion of Pump Station Package 38 – Relocation and rehab of PS 3220 serving the City	\$0	\$21,000	\$22,000	\$100,000	\$235,000	\$135,000
Gravity Package 29 – Rehab of existing gravity and manholes serving the City	\$0	\$0	\$865,000	\$0	\$0	\$0
SANITARY SEWERS CITY OF ORLANDO 225 GPD (WITHOUT RECLAIMED WATER)						
City of Orlando does not have sanitary sewer lines proximate the City limits with no plans within the next five years for extension to the City limits. Should extension occur in the future, Edgewood would not be fiscally responsible such extension.						
POTABLE WATER ORLANDO UTILITIES COMMISSION 325 GALLONS/DWELLING UNIT/DAY (WITHOUT RECLAIMED WATER)						
No known projects at this time.						
SOLID WASTE COLLECTION: FRANCHISE						
Franchise has identified it has the physical assets to provide the contracted service						
SOLID WASTE: ORANGE COUNTY LANDFILL The identified expenditures are Orange County’s responsibility. City is not fiscally responsible for the landfill capital improvements. No known projects for FY 2025/2026						
Class 3 Waste Disposal Cell 2	\$307,000	\$307,000	\$307,000	\$307,741	\$307,841	

Landfill Cell 11	\$14,773,000	\$7,703,430	\$5,771,570	\$7,540,000	\$2,000,000	
Central Expansion	\$0	\$0	\$0	\$1,703,333	\$1,70,8000	
DRAINAGE: Improvements are not necessary to maintain adopted Drainage Level of Service standards (LOS) over the next 5 years. Drainage level of service is maintained by Edgewood and Orange County.						
TRANSPORTATION The City has no financial responsibility for maintaining the adopted levels of service standards. No transportation improvements within the City are scheduled in the Metropolitan Planning Organizations Unified Transportation Improvement Program. The listed projects are unfunded needs identified by the City.						
Holden Ave/Gatlin Road New SunRail Station and associated bus facilities						
Holden Ave/Gatlin Road Intersection Realignment						
Orange Ave access management/medians						

Sources:

- Charles Shultz (407.246.2658) City of Orlando Sewer service area includes only a small part of the city (Oakwater Professional Office Park). Currently there are no lines proximate the city limit and there are no plans for extension in the next 5 years. Closest lines are along Orange Avenue at Pine Loch, ±0.6 miles north of the city limits. No change in wastewater disposal for this north area is expected within the planning period.
- Chuck DiGerlando OUC 407.434.2563 OUC projects water demand on a five year basis to 2025 and at build-out in 2050. The analysis does not distinguish between City and non-City demand.
- Christine Doan, P.E., Orange County Utilities Engineering Division 407-254-9921, Christine.Doan@ocfl.net
- Orange County Annual Budget FY 2020/2021
- CPH Engineering, Allen Lane
- MetroPlan Cost Feasible Plan and Transportation Improvement Program

Objection 2: Transportation Level of Service

DEO has objected to the elimination of the transportation level of service standards for transportation facilities. As DEO has explained to City staff in teleconferences, even though Florida Statutes no longer requires transportation concurrency, transportation levels of service standards are to be retained for planning purposes. To address DEO’s objection, staff recommends adopting Policy 2.6.3 as shown below. Policy 2.6.4 listed below was Policy 2.1.3 in the Transmittal package with the addition of noting a City second priority for Orange Avenue: landscaping. Moving it under Objective 2.6 was more appropriate than Objective 2.1.

OBJECTIVE 2.6: Transportation planning shall be coordinated with the future land uses shown on the Future Land Use Map of this Plan, the MetroPlan Orlando (MPO) Long-range Transportation Plan (LRTP), FDOT 5-Year Transportation Plan, and plans of neighboring jurisdictions.

Policy 2.6.1 The City shall review updates to the LRTP and FDOT 5-Year Transportation Plan for consistency with this element.

Policy 2.6.2 The City shall review, for compatibility with this element, the transportation plans of neighboring municipalities as they are amended in the future.

Policy 2.6.3 The following level of service standards are adopted for planning purpose.

<u>Roadway</u>	<u>Functional Classification</u>	<u>Minimum Standard LOS</u>
<u>Orange Ave. (at Holden) (SR 527)</u>	<u>Principal arterial urban</u>	<u>E</u>
<u>Orange Ave. (at one-way pair) (SR 527)</u>	<u>Principal arterial urban</u>	<u>E</u>
<u>Hansel Ave.(SR 527)</u>	<u>Principal arterial urban</u>	<u>E</u>
<u>Gatlin Ave.</u>	<u>Urban collector</u>	<u>E</u>
<u>Holden Ave.</u>	<u>Minor arterial urban</u>	<u>E</u>

Policy 2.6.4 The City will continue to coordinate with the FDOT and Orange County to ensure optimal transportation flow on SR 527, with the primary focus being the realignment of Holden Avenue with Gatlin Avenue. The second focus will be construction of a landscaped median within the Orange Avenue right-of-way. The City shall work toward amending the Metropolitan Planning Organization Long Range Transportation Plan, Project Priority List, and the FDOT 5-year Plan to advance these projects.

Comment 1: Inclusion of the Water Supply Facilities Work Plan (Work Plan)

DEO recommends that the City/St. Johns River Water Management District coordinated Work Plan update be adopted as part of the comprehensive plan by either referencing the document in a policy or replacing the Work Plan currently in the data and analysis portion of the City’s 2013 comprehensive plan. City Council voted to not include the revised Work Plan in the transmittal package.

The updated Work Plan is provided in this package for City Council’s consideration for adoption. If Council chooses to incorporate the revised Work Plan into the adopted portion of the plan, the following policies will need to be added, and the Work Plan will become “Appendix A”.

Conservation Element:

Policy 5.2.5 The City shall maintain a Water Supply Facilities Work Plan and adopt it as an Appendix to the Conservation Element.

Intergovernmental Coordination Element:

Policy 7.3.3 The City shall maintain and implement the Water Supply Facilities Work Plan (WSFWP) per the adopted Appendix A to the Conservation Element. In accordance with Section 167.3177(6)(c), Florida Statutes, the WSFWP shall be updated as necessary subsequent to the St. Johns River Water Management District’s (SJRWMD’s) update of Central Florida Water Initiative (CFWI) Regional Water Supply Plan (RWSP). ~~has developed a ten-year water supply work plan that addresses current and projected water needs and sources. The City shall coordinate with all applicable local, state, and federal agencies regarding the work plan. In addition, the City will update the work plan within 18 months of any update to the regional water supply plan.~~

Staff is recommending approval of this option. These policies are included in the proposed adoption ordinance.

If Council chooses to include the revised Work Plan into the data collection and analysis portion of the plan, the action would be to replace the 2013 “Ten Year Water Supply Facilities Work Plan” with the revision, and the above policies removed from the ordinance.

Appendix A

City of Edgewood 2021-2030 Water Supply Facilities Work Plan

Section 1: Introduction

The St. Johns River Water Management District's (SJRWMD's) Central Florida Water Initiative (CFWI) Regional Water Supply Plan (RWSP) identifies the City of Edgewood (City) as being within a Water Resource Caution Area. Therefore, in accordance with Section 167.3177(6)(c), Florida Statutes (F.S.), the City is required to adopt and maintain a water supply facilities work plan, and update the comprehensive plan, as necessary, to implement the work plan and associated water supply-related legislative requirements.

Water supply facilities work plans, in accordance with Section 163.3177(6)(c), F.S., are required to address at least a 10-year planning period and identify a local government's program to implement traditional and alternative water supply projects, and reuse and water conservation practices/projects necessary to meet existing and future water demands. In addition, in accordance with Section 163.3177(6)(h), F.S., the City must ensure coordination of its water supply facilities work plan and comprehensive plan with SJRWMD's CFWI RWSP.

SJRWMD updates the CFWI RWSP at least every five years, in accordance with Chapter 373, F.S. Subsequently, when the CFWI RWSP is updated, and it affects the City, it may be necessary for the City to update its water supply facilities work plan prior to the end of its 10-year planning period.

Section 2: Water Supplier(s) and Service Agreement(s)

The City does not provide potable or non-potable water service or sanitary sewer service. Nor does the City own or maintain a potable water or wastewater system. The City's municipal limit is located entirely within the Orlando Utilities Commission (OUC) potable water service area. OUC is a municipal utility owned by the City of Orlando and its potable water service area includes the cities of Orlando, Edgewood, Belle Isle and large portions of unincorporated Orange County.

For wastewater, the majority of the City is within Orange County's wastewater service area. The City's northernmost area is within Orlando's wastewater service area; however, the closest trunk line is $\pm 6/10$ mile north of the city limits on East Pineloch Avenue. This portion of the City is currently developed and served by onsite sewage disposal systems (septic tanks). No change in wastewater disposal for this north area is expected within the planning period.

Residential and non-residential potable water users within the City of Edgewood purchase retail water directly from the OUC. This is enabled through a territorial agreement.

Section 3: Potable Water Demand, Sources, and Supply

The City relies on OUC to ensure that adequate water supply and facility capacity are available to meet the needs of existing and future customers within the City of Edgewood. Because OUC is owned by the City of Orlando, the City of Orlando's water supply facilities work plan must address OUC's program to implement water supply projects, reuse and water conservation necessary to meet water demands

within OUC’s entire service area. Therefore, the City should monitor and participate, as necessary, in OUC’s and Orlando’s water supply planning processes to ensure that they account for the City’s current and future water needs. Intergovernmental Coordination Element Policy 7.3.5 contains enabling language for this participation and coordination.

OUC Consumptive Use Permit (CUP)

OUC has a CUP [#3159] from SJRWMD that authorizes the use of (allocation) 39,868.4 million gallons per year (109.22 million gallons per day [mgd]) of ground water from the Floridan aquifer to serve a projected population of 522,848 people in 2023 with water for household, commercial/industrial, irrigation, and water utility type uses. However, in accordance with CUP permit conditions related to implementation of certain projects (e.g., Project RENEW), OUC’s allocation has been reduced to 100.1 mgd.

OUC’s current CUP expires in October 2023. In September 2020, OUC submitted a CUP renewal application to SJRWMD, which is currently under review. OUC’s CUP renewal application requested approval of the same use/allocation amount as its existing CUP (i.e., 109.22 mgd). It is anticipated that SJRWMD will issue OUC a new CUP before October 2023, although the allocation amount has not yet been determined.

City of Orlando Water Supply Facilities Work Plan

The City of Orlando’s water supply facilities work plan was last updated in 2017. The figure below is from the 2017 work plan and contains OUC’s ‘forecasted total water supply needs and sources.’ The figure below indicates that groundwater sources totaling 109.2 mgd will be needed through 2030.

Figure 7. Forecasted Total Water Needs and Sources Orlando Utilities Commission (OUC)	Demand Projection or Available Supply (MGD, AADF)			
	2015 Baseline	2020	2025	2030
Supply or Demand Component				
OUC Potable Water Demand - Total Service Area ⁽¹⁾	82.4	94.6	102.4	108.6
OUC Reclaimed Water Demand - Total Service Area ⁽²⁾	11.6	13.7	15.6	16.7
Total Water Demand - Total Service Area	94.0	108.3	118.0	125.3
Total Water Demand - in City of Orlando ⁽³⁾	55.5	63.9	69.6	73.9
Groundwater Supply Available ⁽⁴⁾	105.0	109.2	109.2	109.2
Reclaimed Water Supply (City/County w/o golf courses) ⁽⁵⁾	20.9	20.7	20.5	21.9
Surface Water Supply Available (SJR/TCR Project)	0.0	0.0	0.0	5.0
Water Conservation Rebates (Demand Reduction Amount)	0.5	1.0	1.5	2.0
Total Supply Available	126.4	130.9	131.2	138.1
Forecasted Supply Surplus - Total OUC Service Area	32.4	22.6	13.2	12.8
(1) Projections taken from Table A-1 of 2015 Final CEWL RWSP, Volume IA. Based on BEBR medium scenario for 5-in-10 year rainfall. Projections based on a 1-in-10 year rainfall, which increase demands by 6%, are also provided in the RWSP.				
(2) Based on reclaimed water demands for OUC service area per Carollo reclaimed water model update for the City in 2016 without golf courses and adding in County estimated demands in OUC service area without golf courses. It is assumed there will be a maximum demand of 3 mgd for OUC customers served by Orange County utilities.				
(3) Assumes 59% of OUC demand is in City of Orlando based on the proportion of City population to total OUC population in 2015.				
(4) Groundwater supply available is assumed to be limited by permit allocation or facility capacity, whichever is less. OUC CUP expires in 2023. Allocation for 2025 and 2030 is assumed to remain the same as the allocation at the end of the permit duration.				
(5) Reclaimed water supply available to OUC includes a maximum of 3 mgd from the County and the low range supply projections for Iron Bridge, CI, and CII with non-OUC demands, golf courses, and minimum wetlands flow and CII RIB flow subtracted. (Table provided by OUC 2016)				

The City of Orlando is currently updating its water supply facilities work plan to address the 2020 CFWI RWSP, including the respective water demand projections and potential project options that OUC could implement during the planning period to help meet its services area’s water demand.

The 2020 CFWI RWSP water demand projections for OUC’s service area are below.

	2020	2025	2030	2035	2040
OUC Service Area population	464,686	495,812	523,056	551,690	566,613
OUC water demand	86.90 mgd	92.72 mgd	97.82 mgd	103.17 mgd	105.89 mgd

The 2020 CFWI RWSP potential project options involving OUC are below.

- OUC Irrigation Conservation Phase 2
- Project RENEW
- OUC Southeast Water Treatment Plan Lower Floridan Wellfield
- St. Johns River / Taylor Creek Reservoir
- St. Johns River Near Yankee Lake - Option 2

The City of Edgewood’s population is approximately 3,000, and is expected to increase about 4.0% for each 5 year planning period increment as a result of the development of a new single family subdivision and redevelopment of commercial to multi-family units. Correspondingly, the water demand within the City is also expected to increase during the planning period. Overall, though, the City’s population will remain a very small percentage of OUC’s customer demand.

The 2020 CFWI RWSP indicates that the water demand for OUC’s service area will be 97.82 mgd in 2030, which is below the current CUP allocation of 100.1 mgd. However, once OUC receives a new CUP and the City of Orlando completes its own updated water supply facility work plan, the City of Edgewood should update this section of its water supply facilities work plan to be consistent with the new CUP and work plan and to document that: 1) OUC has adequate water supply for the planning period, and 2) the project options OUC plans to implement from the CFWI RWSP.

Section 4: Water Supply Concurrency and Level of Service Standards

The City is ultimately responsible for authorizing development within its municipal limits. However, because the City relies on OUC for water service, its concurrency management system and level of service (LOS) standards should include coordination and consistency with OUC and City of Orlando. Policies 4.11.1, 4.11.2, 7.3.1, 7.3.2, and 8.3.1 and contain enabling language for such coordination.

Section 5: Water Conservation

Water conservation is important to reduce water demand and ensure the sustainability of water supply sources utilized by the City. The City currently implements many water conservation practices, including some that are enabled by comprehensive plan policies. In addition, because the City relies on OUC for water service, its water conservation practices should be coordinated with OUC. The City’s water conservation practices include the following:

- Participating in water conservation activities with OUC and SJRWMD (Objectives 7.3 and 5.2);
- Including water conservations measures in development regulations (Objective 4.12, Policy 4.12.1);

- Requiring or encouraging installation of water saving or low-volume plumbing fixtures (Policies 4.12.1, 5.2.3, and 5.2.7);
- Utilizing water reuse or reclamation, when available and appropriate, for irrigation and other non-potable applications (Policies 4.12.1 and 5.2.8);
- Requiring or encouraging development to use water efficient, natural and/or drought resistant plants and landscaping (Policies 4.12.1, 5.2.2, and 5.2.7);
- Supporting water conservation by participating in county, state and federal programs (Policy 4.12.2);
- Assisting SJRWMD during emergency water shortage declarations (Policy 5.2.4)
- Encouraging water conservation regulations that encourage use of low impact development techniques (Policy 5.2.6); and,
- Encouraging or participating in water conservation educational activities, such as observing water conservation month, and newsletters (Policy 5.2.9).

END

Comment 2: Update the Future Land Use Data and Analysis

While it is evident that the proposed future land use policy amendments are being adopted to meet the goals of 1) eliminating uses that are inconsistent with the vision for the City by modifying land use and the development pattern along Orange Avenue, 2) discouraging urban sprawl, and 3) economic development by strengthening and diversifying the community's economy, DEO is encouraging the City to update the information and projections within the data and analysis presented in the 2013 Future Land Use Element to support the proposed amendments. This would be a major project for which the City currently has no budget for. A line item for this project should be considered in next year's budget to update the City's comprehensive plan.

Comment 3: Inclusion of a Property Rights Element

Pursuant to Section 136.3177(6)(i), F.S., local governments are required to adopt a Property Rights Element in its comprehensive plan by the earlier of the date of its adoption of its next proposed plan amendment that is initiated after July 1, 2021, but no later than the date of the next scheduled evaluation and appraisal of the comprehensive plan (April 2025) for the City of Edgewood). The City Attorney recommends this element be incorporated with this amendment cycle as presented below.

Property Rights Element

Goal and Policy

GOAL 9: The City shall respect judicially acknowledged and constitutionally protected private property rights.

Policy 9.1: The City shall consider the following property rights in decision making.

- A. Property owners shall have the right to physically possess and control his or her interests in the property, including easements, leases, or mineral rights;
- B. Property owners shall have the right to use, maintain, develop, and improve his or her property for personal use or for the use of any other person, subject to state law and local ordinances;
- C. Property owners shall have the right to privacy and to exclude others from the property to protect the owner's possessions and property; and,
- D. Property owners shall have the right to dispose of his or her property through sale or gift.

Comment 4: Inclusion of two planning periods: a 5-year and 10 (or more)-year horizon

Similar to the response to Comment 2, this would be a major project for which the City currently has no budget for. A line item for this project should be considered in next year's budget to update the City's comprehensive plan, a plan that will cover the first 5 year period occurring after the plan's adoption and one covering at least a 10-year period.

ESH

40 hereby adopted as legislative findings of the City Council of the City of Edgewood.

41
42 **SECTION 2. COMPREHENSIVE PLAN AMENDMENT TEXT.** Attachment
43 “A” attached to this Ordinance is hereby incorporated into the text of this Ordinance as
44 though fully set forth herein verbatim as the Comprehensive Plan Amendments.

45
46 **SECTION 3.** All ordinances or parts of ordinances in conflict with this Ordinance are
47 hereby repealed.

48
49 **SECTION 4.** After the first public hearing, this amendment was transmitted to the
50 Department of Economic Opportunity, and a copy was submitted to each of: the East Central
51 Florida Regional Planning Council, the St. Johns River Water Management District, the
52 Department of Environmental Protection, the Department of State, the Department of
53 Transportation, Orange County, and any other unit of local government or governmental agency
54 in the State of Florida that has filed a written request with the Clerk of the City of Edgewood,
55 Florida.

56
57 **SECTION 5.** This Ordinance shall become effective 31 days after the Department of
58 Economic Opportunity notifies the City that the Plan Amendment package is complete, or on the
59 date a final order is issued by the Department of Economic Opportunity or Administration
60 Commission finding the amendment in compliance, whichever occurs sooner. No development
61 permits or land uses dependent on this amendment may be issued or commence before it has
62 become effective.

63
64 **FIRST READING** on the _____ day of _____, 2021.

65 **ADOPTED** by the City Council of the City of Edgewood, Florida, this ____ day of
66 _____, 2021.

67
68 _____
69 Richard A. Horn, Council President

70
71
72 *ATTEST:*
73 _____
74 _____
75 Bea Meeks, City Clerk

ATTACHMENT "A"

Future Land Use Element

GOAL 1: Ensure a development pattern that recognizes land as a natural resource and promotes its most efficient and effective use.

Objective 1.1 Future development and redevelopment activities shall be directed toward areas depicted on the Future Land Use Map, coordinated with the topography, soil conditions and availability of facilities and services, and consistent with the goals, objectives, and policies of the Comprehensive Plan. The Future Land Use Map shall reflect the City's vision for the future, particularly the transformation of the industrial and heavy commercial uses along the Orange Avenue corridor into a mix of professional employment, neighborhood services and shopping, restaurant and residential uses. The permissible land use densities and intensities shall be established to promote alternative forms of transportation, including transit and walking.

* * *

Policy 1.1.6 Commercial: Activities within land areas that are predominantly connected with the sale, rental and distribution of products, or performance of services. Commercial uses will be at a relatively low to moderate intensity, consistent with existing uses. Maximum commercial intensity shall be 0.50 F.A.R. (floor area ratio), unless as set forth below. Properties with a Commercial Future Land Use designation that have frontage on a roadway designated as "principal arterial", may have a mixed-use development pattern not exceeding ~~4.0~~ 3.0 F.A.R. ~~for the commercial component~~ and up to ~~25~~ 80 dwelling units per acre, when adequate public facilities and services are demonstrated to be available. This mixed-use pattern will promote infill and redevelopment, while also promoting a reduction in vehicle trips and promoting mobility. Properties developing under the mixed- use concept may develop meeting the following design components, implemented through the land development regulations:

- 1. Massing and scale - building heights shall be permitted as by land development regulations,; however, floors over the first may be required to be stepped back to provide massing relief from adjacent properties with a residential designation.
2. All sides of mixed use buildings shall incorporate architectural detail and design elements so that there are no blank walls on the exterior, incorporating a variety of rooflines, windows, and visual relief through changes in building material, as well as horizontal and vertical changes in the building facades.

- 117 3. Active uses within mixed-use buildings, including parking areas,
 118 recreational facilities, and mechanical equipment shall be
 119 appropriately buffered to reduce impact on existing residential uses.
 120 4. Lighting and signage shall be appropriately designed, scaled and
 121 shielded to reduce impact on surrounding residential areas.
 122 5. Other compatibility measures and development standards as may be
 123 defined through the Planned Development and site plan review
 124 process.
 125 6. Any site with a property line adjacent to a street that provides access to
 126 a residential neighborhood shall have no curb cuts onto the residential
 127 street, so as to minimize impact to the residential neighborhood, unless
 128 approved by City Council in a public hearing as part of a Planned
 129 Development Zoning or a conditional use process.

130 Low Density Residential: Low density residential land uses shall be at a
 131 density not exceeding 4 dwelling units per acre.

132 Medium Density Residential: Medium density residential land uses shall
 133 be at a density greater than 4 dwellings units per acre and not exceeding 7
 134 dwelling units per acre.

135 High Density Residential: High density residential land uses shall be at a
 136 density exceeding 7 dwelling units per acre but not greater than 16 units
 137 per acre.

138 Institutional: Activities within land areas that are predominantly connected
 139 with government, schools, hospitals, and medically related facilities.
 140 Institutional land uses will be at a relatively low to moderate intensity,
 141 consistent with existing uses. Maximum institutional intensity will be 0.50
 142 F.A.R. (floor area ratio).

143 * * *

144 Policy 1.1.8 Public and private kindergarten through 12th grade (K-12) schools meeting
 145 standards for property size and location consistent with the Orange County
 146 School District standards ~~may shall~~ be permitted in ~~any~~ Future Land Use
 147 classifications subject to applicable zoning regulations.

148 * * *

149 **Transportation Element**

150 * * *

151 GOAL 2: A safe and efficient transportation system shall be available for all
 152 residents, businesses, and visitors to the City of Edgewood. Edgewood
 153 shall coordinate multimodal transportation options on a multi-
 154 jurisdictional basis.

155 OBJECTIVE 2.1: ~~The City shall adopt roadway facility capacities and level of service~~
 156 ~~standards to ensure the operation of a safe, convenient and efficient~~
 157 ~~transportation system. The City does not control roadways within the City~~

158 other than those classified as local roads. Due to this, the City recognizes
 159 the authority of FDOT and Orange County over such roads within the
 160 City. The City adopts, by reference, the Metropolitan Planning
 161 Organization (MPO) Long Range Transportation Plan (LRTP), "The 2030
 162 Long Range Transportation Plan" adopted by the MPO on August 12,
 163 2009 and amended November 10, 2010, July 20, 2011, and July 11, 2012
 164 as the City's 20-year roadway improvement program, as related to the City
 165 of Edgewood. This Plan includes the 10-year Capital Improvement
 166 Schedule, a 5-year Capital Improvement Program, state roadway projects,
 167 and other needed city/county transportation improvement projects
 168 inclusive of proposed partnership projects.

169
 170 Through development proposal review and coordination with the
 171 transportation providers, the City shall ensure the operation of a safe,
 172 convenient, and efficient transportation system that appropriately
 173 accommodates all modes of person travel and product delivery including,
 174 but not necessarily limited to single and multi-occupant vehicles,
 175 autonomous vehicles, pedestrians, wheel chairs, bicycles and other non-
 176 motorized vehicles.

177 Policy 2.1.1

The City shall maintain for the purpose of issuing building permits and
 development orders the following generalized peak-hour levels of service
 (LOS) for each of the following roadway facilities, consistent with the
 level of service policies of Orange County and the Florida Department of
 Transportation (FDOT):

Roadway	Functional Classification	Minimum Standard LOS	Current Operating LOS
Orange Ave. (at Holden) (SR 527)	Principal arterial urban	E	C
Orange Ave. (at one-way pair) (SR 527)	Principal arterial urban	E	C
Hansel Ave. (SR 527)	Principal arterial urban	E	B
Gatlin Ave.	Urban collector	E	C
Holden Ave.	Minor arterial urban	E	C

182
 183 Policy 2.1.1. The City shall require a developer to assess the impacts of a proposed
 184 development on the transportation system within the City, including the
 185 roads, transit, sidewalks, and bike paths and identify implementation
 186 strategies to mitigate any negative impacts that will be created by the
 187 proposed development.

189 Furthermore, since the City does not control roadways within the City
 190 other than those classified as local roads, or the transit system, any
 191 proposed mitigation strategy for roads or transit shall be coordinated with
 192 the applicable governmental agency as identified in the table below.

193
 194 Strategies accepted by the City shall be included in the development order.
 195

<u>Transportation System</u>	<u>Coordinating Agency</u>
<u>Principal Arterials</u>	
<u>State Road 527</u>	<u>FDOT</u>
<u>Minor Arterials (urban)</u>	
<u>Holden Avenue</u>	<u>Orange County</u>
<u>Hoffner Avenue</u>	<u>Orange County</u>
<u>Urban Collector</u>	
<u>Gatlin Avenue</u>	<u>Orange County</u>
<u>All Other Intersections</u>	<u>City of Edgewood</u>
<u>Transit</u>	
<u>Bus</u>	<u>LYNX</u>
<u>Commuter Rail</u>	<u>FDOT</u>
<u>Pedestrian, Wheel Chairs, Other non-motorized vehicles, or other vehicles intended for sidewalk use</u>	<u>City of Edgewood, Orange County, FDOT</u>

196
 197 Policy 2.1.1.a The City shall functionally classify roads within the City consistent with
 198 FDOT’s assignments.

199
 200 Policy 2.2.1.b All development layouts shall be designed to meet the travel needs of
 201 persons of all abilities as well as the different modes and technological
 202 advances for person travel and product delivery.

203
 204 Policy 2.1.1.c The City shall adopt a standard methodology and guidelines for the
 205 transportation impact assessment by November 2022.

206
 207 Policy 2.1.1.d Implementation of transportation mitigation strategies that are not
 208 determined to be needed for safe and adequate access to the development
 209 may be credited against the transportation impact fees.

210
 211 Policy 2.1.1.e The City shall adopt changes to the City’s current land development
 212 regulations to require the provision of bicycle parking and increased
 213 sidewalk and crosswalk widths in all commercial, office, and multifamily
 214 zoning districts.
 215

216 Policy 2.1.1.f Construction of government facilities, including transit facilities, shall be
217 exempt from the transportation network review.

218 * * *

219 ~~Policy 2.1.3 The City will continue to cooperate with the FDOT and Orange County to~~
220 ~~ensure optimal transportation flow on SR 527, the Metropolitan Planning~~
221 ~~Organization Long Range Transportation Plan, Project Priority List, and~~
222 ~~the FDOT 5-year Plan.~~

223 * * *

224 OBJECTIVE 2.6: Transportation planning shall be coordinated with the future land uses
225 shown on the Future Land Use Map of this Plan, the MetroPlan Orlando
226 (MPO) Long-range Transportation Plan (LRTP), FDOT 5-Year
227 Transportation Plan, and plans of neighboring jurisdictions.

229 Policy 2.6.1 The City shall review updates to the LRTP and FDOT 5-Year
230 Transportation Plan for consistency with this element.

232 Policy 2.6.2 The City shall review, for compatibility with this element, the
233 transportation plans of neighboring municipalities as they are amended in
234 the future.

236 Policy 2.6.3 The following level of service standards are adopted for planning purpose.

<u>Roadway</u>	<u>Functional Classification</u>	<u>Minimum Standard LOS</u>
<u>Orange Ave. (at Holden) (SR 527)</u>	<u>Principal arterial urban</u>	<u>E</u>
<u>Orange Ave. (at one-way pair) (SR 527)</u>	<u>Principal arterial urban</u>	<u>E</u>
<u>Hansel Ave.(SR 527)</u>	<u>Principal arterial urban</u>	<u>E</u>
<u>Gatlin Ave.</u>	<u>Urban collector</u>	<u>E</u>
<u>Holden Ave.</u>	<u>Minor arterial urban</u>	<u>E</u>

237
238 Policy 2.6.4 The City will coordinate with the FDOT and Orange County to ensure
239 optimal transportation flow on SR 527, with the primary focus being the
240 realignment of Holden Avenue with Gatlin Avenue. The second focus will
241 be construction of a landscaped median within the Orange Avenue right-
242 of-way. The City shall work toward amending the Metropolitan Planning
243 Organization Long Range Transportation Plan, Project Priority List, and
244 the FDOT 5-year Plan to advance these projects.

245 OBJECTIVE 2.7: Edgewood shall coordinate planning and implementation with all
246 appropriate jurisdictional entities for different modes of transportation in
247 order to reduce the dependence on automobile travel, ~~achieve acceptable~~

248 ~~traffic LOS~~ and provide safe, efficient and integrated alternative
 249 transportation systems.

250 * * *

251 Policy 2.7.3 In order to provide an efficient and cost-effective alternative mode of
 252 transportation, Edgewood shall support a ~~light rail system~~ for commuter
 253 travel in an exclusive transit corridor.

254 * * *

255 Policy 2.7.7 The City will actively work with Orange County and FDOT, the MPO,
 256 and other applicable agencies to establish a commuter rail station in the
 257 City.

258 * * *

259 **Public Facilities Element**

260 * * *

261 Policy 4.1.1 The following level of service (LOS) standards are hereby adopted, and
 262 shall be used as the basis for determining the availability of facility
 263 capacity and the demand generated by a development. Methods for
 264 determining available capacity and demand should incorporate peak
 265 demand coefficients for each facility and each type of proposed
 266 development.

267

FACILITY	LOS STANDARD
WASTEWATER TREATMENT PLANT Orange County	(a) 225 gpd per equivalent residential connection (b) quality of treatment is in compliance with FDEP effluent parameters
DRAINAGE Edgewood and Orange County	Drainage LOS: all storms are a 24-hour duration
Facility	Design Storm
Bridges	50 year
Canals, ditches or culverts for drainage external to the development	25 year
Cross drains, storm sewers	10 year
Roadside swales for drainage internal to the development	10 year
Detention/Retention basins	25 year

Retention/Detention basins (no positive outfall)	meet pre and post development runoff volumes and rates for the 25-year, 96-hour storm event
Water Quality	For a dry retention system retain 0.5 inch of runoff from the contributing basin or 1.25 inches of runoff from impervious areas, whichever is greater, plus half an inch of runoff from the contributing basin. For a wet detention system detain 1 inch of runoff from the contributing basin or 2.5 inches of runoff from the impervious areas, whichever is greater.
Stormwater quantity	post development stormwater runoff flow rates, peaks, and velocities shall be equal to or less than levels which existed prior to development for the, 25 year, 24 hour storm event
Stormwater quality	no degradation of existing water quality conditions in receiving waterbodies below the minimum conditions necessary to ensure the suitability of the water for the designated use of its classification as established in Ch. 17-302, F.A.C.
POTABLE WATER	City of Edgewood 325 gallons/dwelling unit/day (without reclaimed water) LOS based on City of Orlando Comprehensive Plan, 2009 Note: Edgewood does not have storage facilities for potable water.
SOLID WASTE	Disposal: Orange County Landfill Edgewood Contribution Rate: 6.0 lbs per day per person Collection: Edgewood (franchise) two/week, each household LOS based on Orange County Comprehensive Plan, (2012) Solid Waste level of service.

268 * * *

269 OBJECTIVE 4.12 Water conservation measures will be included in development regulations and
270 public information. These regulations and public information shall incorporate
271 the Goals, Objectives, Policies of the Conservation Element that pertain to use
272 of potable water.

273 Policy 4.12.1 City development regulations will be revised to include water conservation
274 strategies, such but not necessarily limited to requiring the following:
275 ~~a) Conservation strategies will include at least the following:—~~
276 a) Installation of water conserving plumbing fixtures in new or renovated
277 building construction which are, at minimum, consistent with the
278 requirements of the State Water Conservation Act;:-

- 279 b) Water reuse and / or reclamation, where available appropriate, for
 280 irrigation, industrial use and other appropriate non-potable water use
 281 applications;:-
 282 c) ~~Require~~ New development to use natural vegetation and/or drought
 283 resistant plants; and:-
 284 d) ~~Minimize the use of potable water by air/water heat pumps by adopting~~
 285 ~~an ordinance based on the Air/Water Heat Pump~~ Applicable features of
 286 the Model Ordinance prepared by the St. Johns River Water Management
 287 District.

288 * * *

289 **Conservation Element**

290 * * *

291 **Water Supply**

292 OBJECTIVE 5.2: The City shall identify key areas to contribute to water conservation and smart
 293 use of water resources to ensure capacity can be achieved and quality
 294 maintained. The City will use OUC, Orange County, and the SJRWMD as
 295 resources in implementing non-facility based water supply and conservation
 296 programs.

297 * * *

298 Policy 5.2.5 The City shall maintain a Water Supply Facilities Work Plan and adopt it as
 299 an Appendix to the Conservation Element.

300 Policy 5.2.10 The City shall encourage or participating in water conservation educational
 301 activities, such as observing water conservation month and newsletters.

302 OBJECTIVE 5.3: Air quality in the City of Edgewood shall meet or exceed the minimum
 303 criteria set by the FDEP.

304 * * *

305 ~~Policy 5.3.72.6~~ The City will encourage water conservation regulations that promote and
 306 encourage the use of low impact development techniques such as those that
 307 use the Florida Water Star Program.

308 ~~Policy 5.3.82.7~~ The City will also evaluate creating incentive programs that encourage the
 309 installation of water-saving plumbing devices, such as indoor water audits and
 310 leak detection and will consider adopting regulations that require water-
 311 efficient landscaping for all new development projects and require functioning
 312 rain sensor devices on automatic irrigation systems, as well as overriding
 313 green lawn deed restrictions.

314 ~~Policy 5.3.92.8~~ The City commits to using lower quality sources of water for non-potable
 315 needs when such sources (storm water, surface water, or reclaimed water)
 316 become available.

317 ~~Policy 5.3.102.9~~ The City commits to implementing water conservation practices that include:
 318 ~~educational programs at schools;~~ observing “Water Conservation Month”

319 through press releases and resolution; promoting water conservation and
320 environmental education newsletters, as well as web-based newsletters; ~~and,~~
321 ~~enforcement of the Water Management District's 'permanent water~~
322 ~~conservation rule".~~

323 * * *

324 **Parks and Recreation Element**

325 * * *

326 Policy 6.1.2 Continue to work with Orange County Public Schools to ~~at allow~~ allow
327 the use of school recreational facilities by the residents of Edgewood.

328 ~~Policy 6.1.3 The adopted level of service for recreation and open space areas for~~
329 ~~Edgewood is 1.5 acres per every 1000 people.~~

330 * * *

331 **Intergovernmental Coordination Element**

332 * * *

333 Policy 7.1.7 Pursuant to 1013.33(6) F.S., at least 90 days prior to the Orange County
334 School Board commencing construction of a public educational facility
335 within the city limits, the City shall require the school board to obtain
336 written determination that a proposed public educational facility within the
337 city limits is consistent with the City's comprehensive plan and land
338 development regulations. The determination shall include statements of
339 facts and conclusions as to the following:

340 (1) Whether the proposal is consistent with all applicable policies of the
341 city's adopted comprehensive plan;

342 (2) Whether the proposal meets the requirements of the land
343 development code;

344 (3) Whether and the extent to which land use and development
345 conditions have changed to warrant location of the public
346 educational facility in the proposed location;

347 (4) Whether and the extent to which the proposal would result in any
348 incompatible land uses, considering the type and location of uses
349 involved; and,

350 (5) Whether and the extent to which the proposal would create negative
351 impacts on public facilities and services (both on-site and off-site),
352 including all modes of transportation, utilities, drainage, emergency
353 services and similar necessary facilities and services.

354 If the determination is negative, school construction may not commence
355 until further local government approvals are obtained to provide
356 consistency.

357 * * *

358 Policy 7.3.3 The City shall maintain and implement the Water Supply Facilities Work
359 Plan (WSFWP) per the adopted Appendix A to the Conservation Element.

360 In accordance with Section 167.3177(6)(c), Florida Statutes, the WSFWP
361 shall be updated as necessary subsequent to the St. Johns River Water
362 Management District's (SJRWMD's) update of Central Florida Water
363 Initiative (CFWI) Regional Water Supply Plan (RWSP). ~~has developed a~~
364 ten-year water supply work plan that addresses current and projected water
365 needs and sources. The City shall coordinate with all applicable local,
366 state, and federal agencies regarding the work plan. In addition, the City
367 will update the work plan within 18 months of any update to the regional
368 water supply plan.

369 Policy 7.3.4 The City will participate in the development of updates to the SJRWMD's
370 water supply assessment and district water regional water supply plan and
371 in other water supply development-related initiatives facilitated by
372 SJRWMD that affect the City.

373 **Capital Improvements Element**

374 Introduction

375 The City of Edgewood is not the responsible agency for does not provide public facilities and
376 services available to its residents, visitors, and businesses (with the exception of some
377 stormwater management, local roads, and police). ~~These are provided as follows:~~The non-city
378 providers are as follows:

- | | |
|--|---------------------------------------|
| 1. potable water | Orlando Utilities Commission |
| 2. wastewater collection and treatment | Orange County, <u>City of Orlando</u> |
| 3. solid waste collection and disposal | Franchise, Orange County |
| 4. drainage (stormwater) | Edgewood, FDOT and Orange
County |
| 5. roads, state and county | FDOT and Orange County |
| 6. <u>transit</u> | <u>LYNX, FDOT</u> |
| 7. <u>parks</u> | Orange County |
| 8. <u>fire</u> | <u>Orange County</u> |

379 ~~Capital improvements and Level of Service (LOS) standards for the above facilities are not the~~
380 ~~fiscal or operational responsibility of the City. Edgewood will coordinate LOS standards as~~
381 ~~determined by the service provider. For purposes of concurrency management, the City is~~
382 ~~responsible only for maintaining local roads and drainage facilities~~

383 GOAL 8: The City shall continue to provide needed public facilities to its businesses
384 and residents in a manner that maximizes existing City infrastructure and
385 promotes orderly urban growth, and efficient use of public monies for
386 capital expenditures.

387 * * *

388 Policy 8.1.2 The City shall include all projects identified in the other elements of this
389 Plan estimated to cost \$10,000 or more as capital improvements projects
390 to be included in the 5-Year Schedule of Improvements. ~~Includes only the~~
391 ~~following Elements: Transportation.~~

392 * * *

393 ~~Policy 8.3.1~~ ~~The City shall use the following Level of Service (LOS) standards in~~
 394 ~~reviewing the impacts of new development and redevelopment on public~~
 395 ~~facility provisions:~~

396 Policy 8.3.1 The City of Edgewood shall not issue a development order or permit
 397 unless the proposal is consistent with the Goals, Objectives, and Policies
 398 of the Comprehensive Plan. This includes verification in writing that the
 399 following facilities, at the noted level of service, will be available
 400 concurrent with the impact of development.

Facility	LOS	LOS Established and Provided By
a) Sanitary Sewers:	225 gpd (without reclaimed water)	Orange County, City of Orlando
b) Solid Waste:	Disposal: 6.0 lbs per day per person Collection: two/week, each household	Orange County Franchise - Edgewood
c) Drainage:		Edgewood & Orange County
	Facility	Design Storm
	Bridges	50 year
	Canals, ditches or culverts for drainage external to the development	25 year
	Cross drains, storm sewers	10 year
	Roadside swales for drainage internal to the development	10 year
	Detention/Retention basins	25 year
	Retention/Detention basins (no positive outfall)	meet pre and post development runoff volumes and rates for the 25-year, 96-hour storm event
(all of the above are for a 24-hr. storm event)		
Water Quality: For a dry retention system retain 0.5 inch of runoff from the contributing basin or 1.25 inches of runoff from impervious areas, whichever is greater, plus half an inch of runoff from the contributing basin. For a wet detention system detain 1 inch of runoff from the contributing basin or 2.5 inches of runoff from the impervious areas, whichever is greater. Stormwater quantity = post development stormwater runoff flow rates, peaks, and velocities shall be equal to or less than levels which existed prior to development for the, 25 year, 24 hour		

storm event		
Stormwater quality = no degradation of existing water quality conditions in receiving water bodies below the minimum conditions necessary to ensure the suitability of the water for the designated use of its classification as established in Ch. 17-302, F. A. C.		
d) Potable Water	325 gallons/dwelling unit/day (without reclaimed water)	Orlando Utilities Commission
e) Roadways		Orange County
Principal Arterials:		
Orange Avenue at Holden	£	
Orange Avenue at the one-way pair	£	
Hansel Avenue at the one-way pair	£	
Collectors:		
Holden Avenue	£	
Gatlin Avenue	£	
f) Recreation	1.5 acres/1000 people	Orange County

401 Policy 8.3.1.a Development approvals shall include conditions to ensure equitable cost
402 participation for capital expenditures that are necessary to mitigate
403 identified negative impacts on public services and facilities that will be
404 created by the proposed development.

405 ~~Policy 8.3.2~~ ~~The City shall, consistent with this Comprehensive Plan, ensure that at the~~
406 ~~time a development order or permit is issued, sufficient capacities of~~
407 ~~public facilities at the adopted Levels of Service are available concurrent~~
408 ~~with the impact of the development. The City shall coordinate with the~~
409 ~~other jurisdictions providing services in the manner described in the~~
410 ~~appropriate policies of this Plan.~~

411 * * *

412 Policy 8.3.4. The City shall maintain service agreements with the outside service
413 providers listed in Policy 8.3.1 throughout the planning period. Potable
414 water and wastewater territory agreements are between OUC and Orange
415 County, respectively. A franchise agreement exists with the solid waste
416 service provider.

417 **OBJECTIVE 8.4:** RESERVED
418 ~~Future development will be required to bear a proportional cost of facility~~
419 ~~improvements necessitated by development in order to maintain adopted~~
420 ~~level of service standards. This requirement shall be based on policies and~~
421 ~~regulations of facility providers that serve the City of Edgewood.~~

422 **OBJECTIVE 8.5:** RESERVED

423 ~~The City of Edgewood shall not approve development unless it is~~
424 ~~consistent with the Goals Objectives Policies of the Comprehensive Plan.~~
425 Policy 8.5.1 ~~The City shall maintain service agreements with the outside service~~
426 ~~providers listed in Policy 8.3.1 throughout the planning period. Potable~~
427 ~~water and wastewater territory agreements are between Orange~~
428 ~~County/OUC and Orange County/City of Orlando, respectively. A~~
429 ~~franchise agreement exists with the solid waste service provider.~~
430 Policy 8.5.2 ~~The City will not issue a development order or permit unless~~
431 ~~(1) outside service providers have verified in writing that service will be~~
432 ~~available, consistent with adopted LOS standards, and~~
433 ~~(2) the proposed development is consistent with the Goals Objectives~~
434 ~~Policies of the Comprehensive Plan.~~

435 * * *

436 Five-Year Capital Improvements Schedule

Fund	Project Name	2018/20 19	2019/20 <u>20</u>	2020/ 2021	2021/ 2022	2022/ 2023
N/A	None	\$0	\$0	\$0	\$0	\$0

CITY OF EDGEWOOD CAPITAL IMPROVEMENT PLAN FYS 2021/2022 – 2024/2025						
	2020/2021	2021/2022	2022/2023	2023/2024	2024/2025	2025/2026
SANITARY SEWERS ORANGE COUNTY 225 GPD (WITHOUT RECLAIMED WATER) The identified expenditures are Orange County’s responsibility. City is not fiscally responsible for the landfill capital improvements.						
Portion of Pump Station Package 35– Rehab of PS 3120 serving the City	\$0	\$46,000	\$240,000	\$200,000	\$0	\$0
Portion of Pump Station Package 38 – Relocation and rehab of PS 3220 serving the City	\$0	\$21,000	\$22,000	\$100,000	\$235,000	\$135,000
Gravity Package 29 – Rehab of existing gravity and manholes serving the City	\$0	\$0	\$865,000	\$0	\$0	\$0
SANITARY SEWERS CITY OF ORLANDO 225 GPD (WITHOUT RECLAIMED WATER)						
City of Orlando does not have sanitary sewer lines proximate the City limits with no plans within the next five years for extension to the City limits. Should extension occur in the future, Edgewood would not be fiscally responsible such extension.						
POTABLE WATER ORLANDO UTILITIES COMMISSION 325 GALLONS/DWELLING UNIT/DAY (WITHOUT RECLAIMED WATER)						
No known projects at this time.						
SOLID WASTE: ORANGE COUNTY LANDFILL The identified expenditures are Orange County’s responsibility. City is not fiscally responsible for the landfill capital improvements. No known projects for FY 2025/2026						
Class 3 Waste Disposal Cell 2	\$307,000	\$307,000	\$307,000	\$307,741	\$307,841	
Landfill Cell 11	\$14,773,000	\$7,703,430	\$5,771,570	\$7,540,000	\$2,000,000	
Central Expansion	\$0	\$0	\$0	\$1,703,333	\$1,70,8000	
DRAINAGE: Improvements are not necessary to maintain adopted Drainage Level of Service standards (LOS) over the next 5 years.						

Drainage level of service is maintained by Edgewood and Orange County.
TRANSPORTATION The City has no financial responsibility for maintaining the adopted levels of service standards. No transportation improvements within the City are scheduled in the Metropolitan Planning Organizations Unified Transportation Improvement Program. The listed projects are unfunded needs identified by the City.
Holden Ave/Gatlin Road New SunRail Station and associated bus facilities
Holden Ave/Gatlin Road Intersection Realignment
Orange Ave access management/medians

438 **Property Rights Element**

439 **Goal and Policy**

440 GOAL 9: The City shall respect judicially acknowledged and constitutionally
441 protected private property rights.

442
443 Policy 9.1: The City shall consider the following property rights in decision making.

444 A. Property owners shall have the right to physically possess and
445 control his or her interests in the property, including easements,
446 leases, or mineral rights;

447 B. Property owners shall have the right to use, maintain, develop, and
448 improve his or her property for personal use or for the use of any
449 other person, subject to state law and local ordinances;

450 C. Property owners shall have the right to privacy and to exclude
451 others from the property to protect the owner’s possessions and
452 property; and,

453 D. Property owners shall have the right to dispose of his or her property
454 through sale or gift.

455 **Conservation Element Appendix A: City of Edgewood 2021-2030 Water Supply Facilities**
456 **Work Plan**

457 **Section 1: Introduction**

458 The St. Johns River Water Management District’s (SJRWMD’s) Central Florida Water
459 Initiative (CFWI) Regional Water Supply Plan (RWSP) identifies the City of Edgewood
460 (City) as being within a Water Resource Caution Area. Therefore, in accordance with Section
461 167.3177(6)(c), Florida Statutes (F.S.), the City is required to adopt and maintain a water
462 supply facilities work plan, and update the comprehensive plan, as necessary, to implement
463 the work plan and associated water supply-related legislative requirements.

464
465 Water supply facilities work plans, in accordance with Section 163.3177(6)(c), F.S., are
466 required to address at least a 10-year planning period and identify a local government’s
467 program to implement traditional and alternative water supply projects, and reuse and water
468 conservation practices/projects necessary to meet existing and future water demands. In
469 addition, in accordance with Section 163.3177(6)(h), F.S., the City must ensure coordination
470 of its water supply facilities work plan and comprehensive plan with SJRWMD’s CFWI
471 RWSP.

472
473 SJRWMD updates the CFWI RWSP at least every five years, in accordance with Chapter
474 373, F.S. Subsequently, when the CFWI RWSP is updated, and it affects the City, it may be
475 necessary for the City to update its water supply facilities work plan prior to the end of its 10-
476 year planning period.

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Section 2: Water Supplier(s) and Service Agreement(s)

The City does not provide potable or non-potable water service or sanitary sewer service. Nor does the City own or maintain a potable water or wastewater system. The City’s municipal limit is located entirely within the Orlando Utilities Commission (OUC) potable water service area. OUC is a municipal utility owned by the City of Orlando and its potable water service area includes the cities of Orlando, Edgewood, Belle Isle and large portions of unincorporated Orange County.

For wastewater, the majority of the City is within Orange County’s wastewater service area. The City’s northernmost area is within Orlando’s wastewater service area; however, the closest trunk line is ±6/10 mile north of the city limits on East Pineloch Avenue. This portion of the City is currently developed and served by onsite sewage disposal systems (septic tanks). No change in wastewater disposal for this north area is expected within the planning period.

Residential and non-residential potable water users within the City of Edgewood purchase retail water directly from the OUC. This is enabled through a territorial agreement.

Section 3: Potable Water Demand, Sources, and Supply

The City relies on OUC to ensure that adequate water supply and facility capacity are available to meet the needs of existing and future customers within the City of Edgewood. Because OUC is owned by the City of Orlando, the City of Orlando’s water supply facilities work plan must address OUC’s program to implement water supply projects, reuse and water conservation necessary to meet water demands within OUC’s entire service area. Therefore, the City should monitor and participate, as necessary, in OUC’s and Orlando’s water supply planning processes to ensure that they account for the City’s current and future water needs. Intergovernmental Coordination Element Policy 7.3.5 contains enabling language for this participation and coordination.

OUC Consumptive Use Permit (CUP)

OUC has a CUP [#3159] from SJRWMD that authorizes the use of (allocation) 39,868.4 million gallons per year (109.22 million gallons per day [mgd]) of ground water from the Floridan aquifer to serve a projected population of 522,848 people in 2023 with water for household, commercial/industrial, irrigation, and water utility type uses. However, in accordance with CUP permit conditions related to implementation of certain projects (e.g., Project RENEW), OUC’s allocation has been reduced to 100.1 mgd.

OUC’s current CUP expires in October 2023. In September 2020, OUC submitted a CUP renewal application to SJRWMD, which is currently under review. OUC’s CUP renewal application requested approval of the same use/allocation amount as its existing CUP (i.e.,

518 109.22 mgd). It is anticipated that SJRWMD will issue OUC a new CUP before October
 519 2023, although the allocation amount has not yet been determined.

520
 521 City of Orlando Water Supply Facilities Work Plan
 522 The City of Orlando’s water supply facilities work plan was last updated in 2017. The figure
 523 below is from the 2017 work plan and contains OUC’s ‘forecasted total water supply needs
 524 and sources.’ The figure below indicates that groundwater sources totaling 109.2 mgd will be
 525 needed through 2030.

Figure 7. Forecasted Total Water Needs and Sources Orlando Utilities Commission (OUC)	Demand Projection or Available Supply (MGD, AADF)			
	2015 Baseline	2020	2025	2030
Supply or Demand Component				
OUC Potable Water Demand - Total Service Area ⁽¹⁾	82.4	94.6	102.4	108.6
OUC Reclaimed Water Demand - Total Service Area ⁽²⁾	11.6	13.7	15.6	16.7
Total Water Demand - Total Service Area	94.0	108.3	118.0	125.3
Total Water Demand - in City of Orlando ⁽³⁾	55.5	63.9	69.6	73.9
Groundwater Supply Available ⁽⁴⁾	105.0	109.2	109.2	109.2
Reclaimed Water Supply (City/County w/o golf courses) ⁽⁵⁾	20.9	20.7	20.5	21.9
Surface Water Supply Available (SJR/TCR Project)	0.0	0.0	0.0	5.0
Water Conservation Rebates (Demand Reduction Amount)	0.5	1.0	1.5	2.0
Total Supply Available	126.4	130.9	131.2	138.1
Forecasted Supply Surplus - Total OUC Service Area	32.4	22.6	13.2	12.8
(1) Projections taken from Table A-1 of 2015 Final CFWI RWSP, Volume IA. Based on BEBR medium scenario for 5-in-10 year rainfall. Projections based on a 1-in-10 year rainfall, which increase demands by 6%, are also provided in the RWSP.				
(2) Based on reclaimed water demands for OUC service area per Carollo reclaimed water model update for the City in 2016 without golf courses and adding in County estimated demands in OUC service area without golf courses. It is assumed there will be a maximum demand of 3 mgd for OUC customers served by Orange County utilities.				
(3) Assumes 59% of OUC demand is in City of Orlando based on the proportion of City population to total OUC population in 2015.				
(4) Groundwater supply available is assumed to be limited by permit allocation or facility capacity, whichever is less. OUC CUP expires in 2023. Allocation for 2025 and 2030 is assumed to remain the same as the allocation at the end of the permit duration.				
(5) Reclaimed water supply available to OUC includes a maximum of 3 mgd from the County and the low range supply projections for Iron Bridge, CI, and CII with non-OUC demands, golf courses, and minimum wetlands flow and CII RIB flow subtracted. (Table provided by OUC 2016)				

526
 527 The City of Orlando is currently updating its water supply facilities work plan to address the
 528 2020 CFWI RWSP, including the respective water demand projections and potential project
 529 options that OUC could implement during the planning period to help meet its services area’s
 530 water demand.

531
 532 The 2020 CFWI RWSP water demand projections for OUC’s service area are below.

	<u>2020</u>	<u>2025</u>	<u>2030</u>	<u>2035</u>	<u>2040</u>
<u>OUC Service Area population</u>	<u>464,686</u>	<u>495,812</u>	<u>523,056</u>	<u>551,690</u>	<u>566,613</u>
<u>OUC water demand</u>	<u>86.90</u> <u>mgd</u>	<u>92.72</u> <u>mgd</u>	<u>97.82</u> <u>mgd</u>	<u>103.17</u> <u>mgd</u>	<u>105.89</u> <u>mgd</u>

533
 534 The 2020 CFWI RWSP potential project options involving OUC are below.

- 535
- OUC Irrigation Conservation Phase 2

- 536 • Project RENEW
- 537 • OUC Southeast Water Treatment Plan Lower Floridan Wellfield
- 538 • St. Johns River / Taylor Creek Reservoir
- 539 • St. Johns River Near Yankee Lake - Option 2

540

541 The City of Edgewood’s population is approximately 3,000, and is expected to increase
542 about 4.0% for each 5 year planning period increment as a result of the development of a new
543 single family subdivision and redevelopment of commercial to multi-family units.
544 Correspondingly, the water demand within the City is also expected to increase during the
545 planning period. Overall, though, the City’s population will remain a very small percentage
546 of OUC’s customer demand.

547

548 The 2020 CFWI RWSP indicates that the water demand for OUC’s service area will be 97.82
549 mgd in 2030, which is below the current CUP allocation of 100.1 mgd. However, once OUC
550 receives a new CUP and the City of Orlando completes its own updated water supply facility
551 work plan, the City of Edgewood should update this section of its water supply facilities
552 work plan to be consistent with the new CUP and work plan and to document that: 1) OUC
553 has adequate water supply for the planning period, and 2) the project options OUC plans to
554 implement from the CFWI RWSP.

555

556 **Section 4: Water Supply Concurrency and Level of Service Standards**

557 The City is ultimately responsible for authorizing development within its municipal limits.
558 However, because the City relies on OUC for water service, its concurrency management
559 system and level of service (LOS) standards should include coordination and consistency
560 with OUC and City of Orlando. Policies 4.11.1, 4.11.2, 7.3.1, 7.3.2, and 8.3.1 and contain
561 enabling language for such coordination.

562

563 **Section 5: Water Conservation**

564 Water conservation is important to reduce water demand and ensure the sustainability of
565 water supply sources utilized by the City. The City currently implements many water
566 conservation practices, including some that are enabled by comprehensive plan policies. In
567 addition, because the City relies on OUC for water service, its water conservation practices
568 should be coordinated with OUC. The City’s water conservation practices include the
569 following:

- 570 • Participating in water conservation activities with OUC and SJRWMD (Objectives 7.3 and
571 5.2);
- 572 • Including water conservations measures in development regulations (Objective 4.12, Policy
573 4.12.1);
- 574 • Requiring or encouraging installation of water saving or low-volume plumbing fixtures
575 (Policies 4.12.1, 5.2.3, and 5.2.7);

- 576 • Utilizing water reuse or reclamation, when available and appropriate, for irrigation and other
577 non-potable applications (Policies 4.12.1 and 5.2.8);
- 578 • Requiring or encouraging development to use water efficient, natural and/or drought resistant
579 plants and landscaping (Policies 4.12.1, 5.2.2, and 5.2.7);
- 580 • Supporting water conservation by participating in county, state and federal programs (Policy
581 4.12.2);
- 582 • Assisting SJRWMD during emergency water shortage declarations (Policy 5.2.4)
- 583 • Encouraging water conservation regulations that encourage use of low impact development
584 techniques (Policy 5.2.6); and,
- 585 • Encouraging or participating in water conservation educational activities, such as observing
586 water conservation month, and newsletters (Policy 5.2.9).
- 587 END

1 **ORDINANCE NO. 2021-02**

2
3 **AN ORDINANCE AMENDING THE CITY OF EDGEWOOD**
4 **COMPREHENSIVE PLAN AND IMPLEMENTING THE**
5 **RECOMMENDATIONS OF THE EVALUATION AND**
6 **APPRAISAL REPORT; PROVIDING FOR**
7 **CODIFICATION; PROVIDING FOR CONFLICT AND**
8 **SEVERABILITY; AND PROVIDING AN EFFECTIVE**
9 **DATE**

10
11 **WHEREAS**, the City Council of the City of Edgewood adopted the City of Edgewood
12 Comprehensive Plan by Ordinance No. 91-378 on December 17, 1991, pursuant to Chapter
13 163.3184, Florida Statutes; and

14 **WHEREAS**, the City Council of the City of Edgewood amended the City of Edgewood
15 Comprehensive Plan by Ordinance No. 2013-04 on November 19, 2013, pursuant to Chapter
16 163.3184, Florida Statutes; and

17 **WHEREAS**, the City of Edgewood Comprehensive Plan, is the product of an ongoing
18 planning process; and

19 **WHEREAS**, pursuant to Florida Statutes, the City of Edgewood Comprehensive Plan
20 shall be amended based on the recommendations contained in the adopted Evaluation and
21 Appraisal Review; and

22 **WHEREAS**, pursuant to Florida Statutes, this Evaluation and Appraisal Review-based
23 amendment to the City of Edgewood Comprehensive Plan demonstrates consistency with
24 changes in state statutes and the plans of state and regional agencies; and

25 **WHEREAS**, an updated and current City of Edgewood Comprehensive Plan is essential
26 to direct the City’s future planning programs; and

27 **WHEREAS**, the Local Planning Agency for the City of Edgewood received input and
28 advice from its planners and staff; and

29 **WHEREAS**, the City Council of the City of Edgewood deems it necessary to make such
30 revisions to the City of Edgewood Comprehensive Plan, as contained in this Ordinance; and

31 **WHEREAS**, all required public notices and public hearings for such amendment to the
32 City of Edgewood Comprehensive Plan have been properly given and held; and

33 **WHEREAS**, amendments to the Comprehensive Plan as contained in Exhibit “A” to this
34 Ordinance are identified as follows: additions are shown by underlined text, deletions are shown
35 by ~~striketrough~~ text, and portions of the Comprehensive Plan not amended and not reprinted
36 herein are shown by ellipses (***)).

37 **NOW, THEREFORE, BE IT ENACTED BY THE CITY COUNCIL OF THE**
38 **CITY OF EDGEWOOD, FLORIDA AS FOLLOWS:**

39 **SECTION 1. LEGISLATIVE FINDINGS.** The Recitals set forth above are

40 hereby adopted as legislative findings of the City Council of the City of Edgewood.

41
42 **SECTION 2. COMPREHENSIVE PLAN AMENDMENT TEXT.** Attachment
43 “A” attached to this Ordinance is hereby incorporated into the text of this Ordinance as
44 though fully set forth herein verbatim as the Comprehensive Plan Amendments.

45
46 **SECTION 3.** All ordinances or parts of ordinances in conflict with this Ordinance are
47 hereby repealed.

48
49 **SECTION 4.** After the first public hearing, this amendment was transmitted to the
50 Department of Economic Opportunity, and a copy was submitted to each of: the East Central
51 Florida Regional Planning Council, the St. Johns River Water Management District, the
52 Department of Environmental Protection, the Department of State, the Department of
53 Transportation, Orange County, and any other unit of local government or governmental agency
54 in the State of Florida that has filed a written request with the Clerk of the City of Edgewood,
55 Florida.

56
57 **SECTION 5.** This Ordinance shall become effective 31 days after the Department of
58 Economic Opportunity notifies the City that the Plan Amendment package is complete, or on the
59 date a final order is issued by the Department of Economic Opportunity or Administration
60 Commission finding the amendment in compliance, whichever occurs sooner. No development
61 permits or land uses dependent on this amendment may be issued or commence before it has
62 become effective.

63
64 **FIRST READING** on the _____ day of _____, 2021.

65 **ADOPTED** by the City Council of the City of Edgewood, Florida, this ____ day of
66 _____, 2021.

67
68 _____
69 Richard A. Horn, Council President

70
71
72 *ATTEST:*
73 _____
74 _____
75 Bea Meeks, City Clerk

ATTACHMENT "A"

Future Land Use Element

GOAL 1: Ensure a development pattern that recognizes land as a natural resource and promotes its most efficient and effective use.

Objective 1.1 Future development and redevelopment activities shall be directed toward areas depicted on the Future Land Use Map, coordinated with the topography, soil conditions and availability of facilities and services, and consistent with the goals, objectives, and policies of the Comprehensive Plan. The Future Land Use Map shall reflect the City's vision for the future, particularly the transformation of the industrial and heavy commercial uses along the Orange Avenue corridor into a mix of professional employment, neighborhood services and shopping, restaurant and residential uses. The permissible land use densities and intensities shall be established to promote alternative forms of transportation, including transit and walking.

* * *

Policy 1.1.6 Commercial: Activities within land areas that are predominantly connected with the sale, rental and distribution of products, or performance of services. Commercial uses will be at a relatively low to moderate intensity, consistent with existing uses. Maximum commercial intensity shall be 0.50 F.A.R. (floor area ratio), unless as set forth below. Properties with a Commercial Future Land Use designation that have frontage on a roadway designated as "principal arterial", may have a mixed-use development pattern not exceeding ~~4.0~~ 3.0 F.A.R. ~~for the commercial component~~ and up to ~~25~~ 80 dwelling units per acre, when adequate public facilities and services are demonstrated to be available. This mixed-use pattern will promote infill and redevelopment, while also promoting a reduction in vehicle trips and promoting mobility. Properties developing under the mixed- use concept may develop meeting the following design components, implemented through the land development regulations:

- 1. Massing and scale - building heights shall be permitted as by land development regulations,; however, floors over the first may be required to be stepped back to provide massing relief from adjacent properties with a residential designation.
2. All sides of mixed use buildings shall incorporate architectural detail and design elements so that there are no blank walls on the exterior, incorporating a variety of rooflines, windows, and visual relief through changes in building material, as well as horizontal and vertical changes in the building facades.

- 117 3. Active uses within mixed-use buildings, including parking areas,
 118 recreational facilities, and mechanical equipment shall be
 119 appropriately buffered to reduce impact on existing residential uses.
 120 4. Lighting and signage shall be appropriately designed, scaled and
 121 shielded to reduce impact on surrounding residential areas.
 122 5. Other compatibility measures and development standards as may be
 123 defined through the Planned Development and site plan review
 124 process.
 125 6. Any site with a property line adjacent to a street that provides access to
 126 a residential neighborhood shall have no curb cuts onto the residential
 127 street, so as to minimize impact to the residential neighborhood, unless
 128 approved by City Council in a public hearing as part of a Planned
 129 Development Zoning or a conditional use process.

130 Low Density Residential: Low density residential land uses shall be at a
 131 density not exceeding 4 dwelling units per acre.

132 Medium Density Residential: Medium density residential land uses shall
 133 be at a density greater than 4 dwellings units per acre and not exceeding 7
 134 dwelling units per acre.

135 High Density Residential: High density residential land uses shall be at a
 136 density exceeding 7 dwelling units per acre but not greater than 16 units
 137 per acre.

138 Institutional: Activities within land areas that are predominantly connected
 139 with government, schools, hospitals, and medically related facilities.
 140 Institutional land uses will be at a relatively low to moderate intensity,
 141 consistent with existing uses. Maximum institutional intensity will be 0.50
 142 F.A.R. (floor area ratio).

143 * * *

144 Policy 1.1.8 Public and private kindergarten through 12th grade (K-12) schools meeting
 145 standards for property size and location consistent with the Orange County
 146 School District standards ~~may shall~~ be permitted in ~~any~~ Future Land Use
 147 classifications subject to applicable zoning regulations.

148 * * *

149 **Transportation Element**

150 * * *

151 GOAL 2: A safe and efficient transportation system shall be available for all
 152 residents, businesses, and visitors to the City of Edgewood. Edgewood
 153 shall coordinate multimodal transportation options on a multi-
 154 jurisdictional basis.

155 OBJECTIVE 2.1: ~~The City shall adopt roadway facility capacities and level of service~~
 156 ~~standards to ensure the operation of a safe, convenient and efficient~~
 157 ~~transportation system. The City does not control roadways within the City~~

158 other than those classified as local roads. Due to this, the City recognizes
 159 the authority of FDOT and Orange County over such roads within the
 160 City. The City adopts, by reference, the Metropolitan Planning
 161 Organization (MPO) Long Range Transportation Plan (LRTP), "The 2030
 162 Long Range Transportation Plan" adopted by the MPO on August 12,
 163 2009 and amended November 10, 2010, July 20, 2011, and July 11, 2012
 164 as the City's 20-year roadway improvement program, as related to the City
 165 of Edgewood. This Plan includes the 10-year Capital Improvement
 166 Schedule, a 5-year Capital Improvement Program, state roadway projects,
 167 and other needed city/county transportation improvement projects
 168 inclusive of proposed partnership projects.

169
 170 Through development proposal review and coordination with the
 171 transportation providers, the City shall ensure the operation of a safe,
 172 convenient, and efficient transportation system that appropriately
 173 accommodates all modes of person travel and product delivery including,
 174 but not necessarily limited to single and multi-occupant vehicles,
 175 autonomous vehicles, pedestrians, wheel chairs, bicycles and other non-
 176 motorized vehicles.

177 Policy 2.1.1

The City shall maintain for the purpose of issuing building permits and
 development orders the following generalized peak-hour levels of service
 (LOS) for each of the following roadway facilities, consistent with the
 level of service policies of Orange County and the Florida Department of
 Transportation (FDOT):

Roadway	Functional Classification	Minimum Standard LOS	Current Operating LOS
Orange Ave. (at Holden) (SR 527)	Principal arterial urban	E	C
Orange Ave. (at one-way pair) (SR 527)	Principal arterial urban	E	C
Hansel Ave. (SR 527)	Principal arterial urban	E	B
Gatlin Ave.	Urban collector	E	C
Holden Ave.	Minor arterial urban	E	C

182
 183 Policy 2.1.1. The City shall require a developer to assess the impacts of a proposed
 184 development on the transportation system within the City, including the
 185 roads, transit, sidewalks, and bike paths and identify implementation
 186 strategies to mitigate any negative impacts that will be created by the
 187 proposed development.

189 Furthermore, since the City does not control roadways within the City
 190 other than those classified as local roads, or the transit system, any
 191 proposed mitigation strategy for roads or transit shall be coordinated with
 192 the applicable governmental agency as identified in the table below.

193
 194 Strategies accepted by the City shall be included in the development order.
 195

<u>Transportation System</u>	<u>Coordinating Agency</u>
<u>Principal Arterials</u>	
<u>State Road 527</u>	<u>FDOT</u>
<u>Minor Arterials (urban)</u>	
<u>Holden Avenue</u>	<u>Orange County</u>
<u>Hoffner Avenue</u>	<u>Orange County</u>
<u>Urban Collector</u>	
<u>Gatlin Avenue</u>	<u>Orange County</u>
<u>All Other Intersections</u>	<u>City of Edgewood</u>
<u>Transit</u>	
<u>Bus</u>	<u>LYNX</u>
<u>Commuter Rail</u>	<u>FDOT</u>
<u>Pedestrian, Wheel Chairs, Other non-motorized vehicles, or other vehicles intended for sidewalk use</u>	<u>City of Edgewood, Orange County, FDOT</u>

196
 197 Policy 2.1.1.a The City shall functionally classify roads within the City consistent with
 198 FDOT’s assignments.

199
 200 Policy 2.2.1.b All development layouts shall be designed to meet the travel needs of
 201 persons of all abilities as well as the different modes and technological
 202 advances for person travel and product delivery.

203
 204 Policy 2.1.1.c The City shall adopt a standard methodology and guidelines for the
 205 transportation impact assessment by November 2022.

206
 207 Policy 2.1.1.d Implementation of transportation mitigation strategies that are not
 208 determined to be needed for safe and adequate access to the development
 209 may be credited against the transportation impact fees.

210
 211 Policy 2.1.1.e The City shall adopt changes to the City’s current land development
 212 regulations to require the provision of bicycle parking and increased
 213 sidewalk and crosswalk widths in all commercial, office, and multifamily
 214 zoning districts.
 215

216 Policy 2.1.1.f Construction of government facilities, including transit facilities, shall be
 217 exempt from the transportation network review.

218 * * *

219 ~~Policy 2.1.3~~ ~~The City will continue to cooperate with the FDOT and Orange County to~~
 220 ~~ensure optimal transportation flow on SR 527, the Metropolitan Planning~~
 221 ~~Organization Long Range Transportation Plan, Project Priority List, and~~
 222 ~~the FDOT 5-year Plan.~~

223 * * *

224 OBJECTIVE 2.6: Transportation planning shall be coordinated with the future land uses
 225 shown on the Future Land Use Map of this Plan, the MetroPlan Orlando
 226 (MPO) Long-range Transportation Plan (LRTP), FDOT 5-Year
 227 Transportation Plan, and plans of neighboring jurisdictions.

229 Policy 2.6.1 The City shall review updates to the LRTP and FDOT 5-Year
 230 Transportation Plan for consistency with this element.

232 Policy 2.6.2 The City shall review, for compatibility with this element, the
 233 transportation plans of neighboring municipalities as they are amended in
 234 the future.

236 Policy 2.6.3 The following level of service standards are adopted for planning purpose.

<u>Roadway</u>	<u>Functional Classification</u>	<u>Minimum Standard LOS</u>
<u>Orange Ave. (at Holden) (SR 527)</u>	<u>Principal arterial urban</u>	<u>E</u>
<u>Orange Ave. (at one-way pair) (SR 527)</u>	<u>Principal arterial urban</u>	<u>E</u>
<u>Hansel Ave.(SR 527)</u>	<u>Principal arterial urban</u>	<u>E</u>
<u>Gatlin Ave.</u>	<u>Urban collector</u>	<u>E</u>
<u>Holden Ave.</u>	<u>Minor arterial urban</u>	<u>E</u>

237
 238 Policy 2.6.4 The City will coordinate with the FDOT and Orange County to ensure
 239 optimal transportation flow on SR 527, with the primary focus being the
 240 realignment of Holden Avenue with Gatlin Avenue. The second focus will
 241 be construction of a landscaped median within the Orange Avenue right-
 242 of-way. The City shall work toward amending the Metropolitan Planning
 243 Organization Long Range Transportation Plan, Project Priority List, and
 244 the FDOT 5-year Plan to advance these projects.

245 OBJECTIVE 2.7: Edgewood shall coordinate planning and implementation with all
 246 appropriate jurisdictional entities for different modes of transportation in
 247 order to reduce the dependence on automobile travel, ~~achieve acceptable~~

248 ~~traffic LOS~~ and provide safe, efficient and integrated alternative
 249 transportation systems.

250 * * *

251 Policy 2.7.3 In order to provide an efficient and cost-effective alternative mode of
 252 transportation, Edgewood shall support a ~~light rail system~~ for commuter
 253 travel in an exclusive transit corridor.

254 * * *

255 Policy 2.7.7 The City will actively work with Orange County and FDOT, the MPO,
 256 and other applicable agencies to establish a commuter rail station in the
 257 City.

258 * * *

259 **Public Facilities Element**

260 * * *

261 Policy 4.1.1 The following level of service (LOS) standards are hereby adopted, and
 262 shall be used as the basis for determining the availability of facility
 263 capacity and the demand generated by a development. Methods for
 264 determining available capacity and demand should incorporate peak
 265 demand coefficients for each facility and each type of proposed
 266 development.

267

FACILITY	LOS STANDARD
WASTEWATER TREATMENT PLANT Orange County	(a) 225 gpd per equivalent residential connection (b) quality of treatment is in compliance with FDEP effluent parameters
DRAINAGE Edgewood and Orange County	Drainage LOS: all storms are a 24-hour duration
Facility	Design Storm
Bridges	50 year
Canals, ditches or culverts for drainage external to the development	25 year
Cross drains, storm sewers	10 year
Roadside swales for drainage internal to the development	10 year
Detention/Retention basins	25 year

Retention/Detention basins (no positive outfall)	meet pre and post development runoff volumes and rates for the 25-year, 96-hour storm event
Water Quality	For a dry retention system retain 0.5 inch of runoff from the contributing basin or 1.25 inches of runoff from impervious areas, whichever is greater, plus half an inch of runoff from the contributing basin. For a wet detention system detain 1 inch of runoff from the contributing basin or 2.5 inches of runoff from the impervious areas, whichever is greater.
Stormwater quantity	post development stormwater runoff flow rates, peaks, and velocities shall be equal to or less than levels which existed prior to development for the, 25 year, 24 hour storm event
Stormwater quality	no degradation of existing water quality conditions in receiving waterbodies below the minimum conditions necessary to ensure the suitability of the water for the designated use of its classification as established in Ch. 17-302, F.A.C.
POTABLE WATER	City of Edgewood 325 gallons/dwelling unit/day (without reclaimed water) LOS based on City of Orlando Comprehensive Plan, 2009 Note: Edgewood does not have storage facilities for potable water.
SOLID WASTE	Disposal: Orange County Landfill Edgewood Contribution Rate: 6.0 lbs per day per person Collection: Edgewood (franchise) two/week, each household LOS based on Orange County Comprehensive Plan, (2012) Solid Waste level of service.

268 * * *

269 OBJECTIVE 4.12 Water conservation measures will be included in development regulations and
270 public information. These regulations and public information shall incorporate
271 the Goals, Objectives, Policies of the Conservation Element that pertain to use
272 of potable water.

273 Policy 4.12.1 City development regulations will be revised to include water conservation
274 strategies, such but not necessarily limited to requiring the following:
275 ~~a) Conservation strategies will include at least the following:—~~
276 a) Installation of water conserving plumbing fixtures in new or renovated
277 building construction which are, at minimum, consistent with the
278 requirements of the State Water Conservation Act;—

- 279 b) Water reuse and / or reclamation, where available appropriate, for
 280 irrigation, industrial use and other appropriate non-potable water use
 281 applications;:-
 282 c) ~~Require~~ New development to use natural vegetation and/or drought
 283 resistant plants; and:-
 284 d) ~~Minimize the use of potable water by air/water heat pumps by adopting~~
 285 ~~an ordinance based on the Air/Water Heat Pump~~ Applicable features of
 286 the Model Ordinance prepared by the St. Johns River Water Management
 287 District.

288 * * *

289 **Conservation Element**

290 * * *

291 **Water Supply**

292 OBJECTIVE 5.2: The City shall identify key areas to contribute to water conservation and smart
 293 use of water resources to ensure capacity can be achieved and quality
 294 maintained. The City will use OUC, Orange County, and the SJRWMD as
 295 resources in implementing non-facility based water supply and conservation
 296 programs.

297 * * *

298 Policy 5.2.5 The City shall maintain a Water Supply Facilities Work Plan and adopt it as
 299 an Appendix to the Conservation Element.

300 Policy 5.2.10 The City shall encourage or participating in water conservation educational
 301 activities, such as observing water conservation month and newsletters.

302 OBJECTIVE 5.3: Air quality in the City of Edgewood shall meet or exceed the minimum
 303 criteria set by the FDEP.

304 * * *

305 ~~Policy 5.3.72.6~~ The City will encourage water conservation regulations that promote and
 306 encourage the use of low impact development techniques such as those that
 307 use the Florida Water Star Program.

308 ~~Policy 5.3.82.7~~ The City will also evaluate creating incentive programs that encourage the
 309 installation of water-saving plumbing devices, such as indoor water audits and
 310 leak detection and will consider adopting regulations that require water-
 311 efficient landscaping for all new development projects and require functioning
 312 rain sensor devices on automatic irrigation systems, as well as overriding
 313 green lawn deed restrictions.

314 ~~Policy 5.3.92.8~~ The City commits to using lower quality sources of water for non-potable
 315 needs when such sources (storm water, surface water, or reclaimed water)
 316 become available.

317 ~~Policy 5.3.102.9~~ The City commits to implementing water conservation practices that include:
 318 ~~educational programs at schools;~~ observing “Water Conservation Month”

319 through press releases and resolution; promoting water conservation and
320 environmental education newsletters, as well as web-based newsletters; ~~and,~~
321 ~~enforcement of the Water Management District's 'permanent water~~
322 ~~conservation rule".~~

323 * * *

324 **Parks and Recreation Element**

325 * * *

326 Policy 6.1.2 Continue to work with Orange County Public Schools to ~~at allow~~ allow
327 the use of school recreational facilities by the residents of Edgewood.

328 ~~Policy 6.1.3 The adopted level of service for recreation and open space areas for~~
329 ~~Edgewood is 1.5 acres per every 1000 people.~~

330 * * *

331 **Intergovernmental Coordination Element**

332 * * *

333 Policy 7.1.7 Pursuant to 1013.33(6) F.S., at least 90 days prior to the Orange County
334 School Board commencing construction of a public educational facility
335 within the city limits, the City shall require the school board to obtain
336 written determination that a proposed public educational facility within the
337 city limits is consistent with the City's comprehensive plan and land
338 development regulations. The determination shall include statements of
339 facts and conclusions as to the following:

340 (1) Whether the proposal is consistent with all applicable policies of the
341 city's adopted comprehensive plan;

342 (2) Whether the proposal meets the requirements of the land
343 development code;

344 (3) Whether and the extent to which land use and development
345 conditions have changed to warrant location of the public
346 educational facility in the proposed location;

347 (4) Whether and the extent to which the proposal would result in any
348 incompatible land uses, considering the type and location of uses
349 involved; and,

350 (5) Whether and the extent to which the proposal would create negative
351 impacts on public facilities and services (both on-site and off-site),
352 including all modes of transportation, utilities, drainage, emergency
353 services and similar necessary facilities and services.

354 If the determination is negative, school construction may not commence
355 until further local government approvals are obtained to provide
356 consistency.

357 * * *

358 Policy 7.3.3 The City shall maintain and implement the Water Supply Facilities Work
359 Plan (WSFWP) per the adopted Appendix A to the Conservation Element.

360 In accordance with Section 167.3177(6)(c), Florida Statutes, the WSFWP
361 shall be updated as necessary subsequent to the St. Johns River Water
362 Management District's (SJRWMD's) update of Central Florida Water
363 Initiative (CFWI) Regional Water Supply Plan (RWSP). ~~has developed a~~
364 ten-year water supply work plan that addresses current and projected water
365 needs and sources. The City shall coordinate with all applicable local,
366 state, and federal agencies regarding the work plan. In addition, the City
367 will update the work plan within 18 months of any update to the regional
368 water supply plan.

369 Policy 7.3.4 The City will participate in the development of updates to the SJRWMD's
370 water supply assessment and district water regional water supply plan and
371 in other water supply development-related initiatives facilitated by
372 SJRWMD that affect the City.

373 **Capital Improvements Element**

374 Introduction

375 The City of Edgewood is not the responsible agency for does not provide public facilities and
376 services available to its residents, visitors, and businesses (with the exception of some
377 stormwater management, local roads, and police). ~~These are provided as follows:~~The non-city
378 providers are as follows:

- | | |
|--|---------------------------------------|
| 1. potable water | Orlando Utilities Commission |
| 2. wastewater collection and treatment | Orange County, <u>City of Orlando</u> |
| 3. solid waste collection and disposal | Franchise, Orange County |
| 4. drainage (stormwater) | Edgewood, FDOT and Orange
County |
| 5. roads, state and county | FDOT and Orange County |
| 6. <u>transit</u> | <u>LYNX, FDOT</u> |
| 7. <u>parks</u> | Orange County |
| 8. <u>fire</u> | <u>Orange County</u> |

379 ~~Capital improvements and Level of Service (LOS) standards for the above facilities are not the~~
380 ~~fiscal or operational responsibility of the City. Edgewood will coordinate LOS standards as~~
381 ~~determined by the service provider. For purposes of concurrency management, the City is~~
382 ~~responsible only for maintaining local roads and drainage facilities~~

383 GOAL 8: The City shall continue to provide needed public facilities to its businesses
384 and residents in a manner that maximizes existing City infrastructure and
385 promotes orderly urban growth, and efficient use of public monies for
386 capital expenditures.

387 * * *

388 Policy 8.1.2 The City shall include all projects identified in the other elements of this
389 Plan estimated to cost \$10,000 or more as capital improvements projects
390 to be included in the 5-Year Schedule of Improvements. ~~Includes only the~~
391 ~~following Elements: Transportation.~~

392 * * *

393 ~~Policy 8.3.1~~ ~~The City shall use the following Level of Service (LOS) standards in~~
 394 ~~reviewing the impacts of new development and redevelopment on public~~
 395 ~~facility provisions:~~

396 Policy 8.3.1 The City of Edgewood shall not issue a development order or permit
 397 unless the proposal is consistent with the Goals, Objectives, and Policies
 398 of the Comprehensive Plan. This includes verification in writing that the
 399 following facilities, at the noted level of service, will be available
 400 concurrent with the impact of development.

Facility	LOS	LOS Established and Provided By
a) Sanitary Sewers:	225 gpd (without reclaimed water)	Orange County, City of Orlando
b) Solid Waste:	Disposal: 6.0 lbs per day per person Collection: two/week, each household	Orange County Franchise - Edgewood
c) Drainage:		Edgewood & Orange County
	Facility	Design Storm
	Bridges	50 year
	Canals, ditches or culverts for drainage external to the development	25 year
	Cross drains, storm sewers	10 year
	Roadside swales for drainage internal to the development	10 year
	Detention/Retention basins	25 year
	Retention/Detention basins (no positive outfall)	meet pre and post development runoff volumes and rates for the 25-year, 96-hour storm event
(all of the above are for a 24-hr. storm event)		
Water Quality: For a dry retention system retain 0.5 inch of runoff from the contributing basin or 1.25 inches of runoff from impervious areas, whichever is greater, plus half an inch of runoff from the contributing basin. For a wet detention system detain 1 inch of runoff from the contributing basin or 2.5 inches of runoff from the impervious areas, whichever is greater. Stormwater quantity = post development stormwater runoff flow rates, peaks, and velocities shall be equal to or less than levels which existed prior to development for the, 25 year, 24 hour		

storm event		
Stormwater quality = no degradation of existing water quality conditions in receiving water bodies below the minimum conditions necessary to ensure the suitability of the water for the designated use of its classification as established in Ch. 17-302, F. A. C.		
d) Potable Water	325 gallons/dwelling unit/day (without reclaimed water)	Orlando Utilities Commission
e) Roadways		Orange County
Principal Arterials:		
Orange Avenue at Holden	E	
Orange Avenue at the one-way pair	E	
Hansel Avenue at the one-way pair	E	
Collectors:		
Holden Avenue	E	
Gatlin Avenue	E	
f) Recreation	1.5 acres/1000 people	Orange County

- 401 Policy 8.3.1.a Development approvals shall include conditions to ensure equitable cost
402 participation for capital expenditures that are necessary to mitigate
403 identified negative impacts on public services and facilities that will be
404 created by the proposed development.
- 405 ~~Policy 8.3.2~~ ~~The City shall, consistent with this Comprehensive Plan, ensure that at the~~
406 ~~time a development order or permit is issued, sufficient capacities of~~
407 ~~public facilities at the adopted Levels of Service are available concurrent~~
408 ~~with the impact of the development. The City shall coordinate with the~~
409 ~~other jurisdictions providing services in the manner described in the~~
410 ~~appropriate policies of this Plan.~~
- 411 * * *
- 412 Policy 8.3.4. The City shall maintain service agreements with the outside service
413 providers listed in Policy 8.3.1 throughout the planning period. Potable
414 water and wastewater territory agreements are between OUC and Orange
415 County, respectively. A franchise agreement exists with the solid waste
416 service provider.
- 417 OBJECTIVE 8.4: RESERVED
418 ~~Future development will be required to bear a proportional cost of facility~~
419 ~~improvements necessitated by development in order to maintain adopted~~
420 ~~level of service standards. This requirement shall be based on policies and~~
421 ~~regulations of facility providers that serve the City of Edgewood.~~
- 422 OBJECTIVE 8.5: RESERVED

423 ~~The City of Edgewood shall not approve development unless it is~~
424 ~~consistent with the Goals Objectives Policies of the Comprehensive Plan.~~
425 Policy 8.5.1 ~~The City shall maintain service agreements with the outside service~~
426 ~~providers listed in Policy 8.3.1 throughout the planning period. Potable~~
427 ~~water and wastewater territory agreements are between Orange~~
428 ~~County/OUC and Orange County/City of Orlando, respectively. A~~
429 ~~franchise agreement exists with the solid waste service provider.~~
430 Policy 8.5.2 ~~The City will not issue a development order or permit unless~~
431 ~~(1) outside service providers have verified in writing that service will be~~
432 ~~available, consistent with adopted LOS standards, and~~
433 ~~(2) the proposed development is consistent with the Goals Objectives~~
434 ~~Policies of the Comprehensive Plan.~~

435 * * *

436 Five-Year Capital Improvements Schedule

Fund	Project Name	2018/20 19	2019/20 <u>20</u>	2020/ 2021	2021/ 2022	2022/ 2023
N/A	None	\$0	\$0	\$0	\$0	\$0

CITY OF EDGEWOOD CAPITAL IMPROVEMENT PLAN FYS 2021/2022 – 2024/2025						
	2020/2021	2021/2022	2022/2023	2023/2024	2024/2025	2025/2026
SANITARY SEWERS ORANGE COUNTY 225 GPD (WITHOUT RECLAIMED WATER) The identified expenditures are Orange County’s responsibility. City is not fiscally responsible for the landfill capital improvements.						
Portion of Pump Station Package 35– Rehab of PS 3120 serving the City	\$0	\$46,000	\$240,000	\$200,000	\$0	\$0
Portion of Pump Station Package 38 – Relocation and rehab of PS 3220 serving the City	\$0	\$21,000	\$22,000	\$100,000	\$235,000	\$135,000
Gravity Package 29 – Rehab of existing gravity and manholes serving the City	\$0	\$0	\$865,000	\$0	\$0	\$0
SANITARY SEWERS CITY OF ORLANDO 225 GPD (WITHOUT RECLAIMED WATER)						
City of Orlando does not have sanitary sewer lines proximate the City limits with no plans within the next five years for extension to the City limits. Should extension occur in the future, Edgewood would not be fiscally responsible such extension.						
POTABLE WATER ORLANDO UTILITIES COMMISSION 325 GALLONS/DWELLING UNIT/DAY (WITHOUT RECLAIMED WATER)						
No known projects at this time.						
SOLID WASTE: ORANGE COUNTY LANDFILL The identified expenditures are Orange County’s responsibility. City is not fiscally responsible for the landfill capital improvements. No known projects for FY 2025/2026						
Class 3 Waste Disposal Cell 2	\$307,000	\$307,000	\$307,000	\$307,741	\$307,841	
Landfill Cell 11	\$14,773,000	\$7,703,430	\$5,771,570	\$7,540,000	\$2,000,000	
Central Expansion	\$0	\$0	\$0	\$1,703,333	\$1,70,8000	
DRAINAGE: Improvements are not necessary to maintain adopted Drainage Level of Service standards (LOS) over the next 5 years.						

Drainage level of service is maintained by Edgewood and Orange County.
TRANSPORTATION The City has no financial responsibility for maintaining the adopted levels of service standards. No transportation improvements within the City are scheduled in the Metropolitan Planning Organizations Unified Transportation Improvement Program. The listed projects are unfunded needs identified by the City.
Holden Ave/Gatlin Road New SunRail Station and associated bus facilities
Holden Ave/Gatlin Road Intersection Realignment
Orange Ave access management/medians

438 **Property Rights Element**

439 **Goal and Policy**

440 GOAL 9: The City shall respect judicially acknowledged and constitutionally
441 protected private property rights.

442
443 Policy 9.1: The City shall consider the following property rights in decision making.

444 A. Property owners shall have the right to physically possess and
445 control his or her interests in the property, including easements,
446 leases, or mineral rights;

447 B. Property owners shall have the right to use, maintain, develop, and
448 improve his or her property for personal use or for the use of any
449 other person, subject to state law and local ordinances;

450 C. Property owners shall have the right to privacy and to exclude
451 others from the property to protect the owner’s possessions and
452 property; and,

453 D. Property owners shall have the right to dispose of his or her property
454 through sale or gift.

455 **Conservation Element Appendix A: City of Edgewood 2021-2030 Water Supply Facilities**
456 **Work Plan**

457 **Section 1: Introduction**

458 The St. Johns River Water Management District’s (SJRWMD’s) Central Florida Water
459 Initiative (CFWI) Regional Water Supply Plan (RWSP) identifies the City of Edgewood
460 (City) as being within a Water Resource Caution Area. Therefore, in accordance with Section
461 167.3177(6)(c), Florida Statutes (F.S.), the City is required to adopt and maintain a water
462 supply facilities work plan, and update the comprehensive plan, as necessary, to implement
463 the work plan and associated water supply-related legislative requirements.

464
465 Water supply facilities work plans, in accordance with Section 163.3177(6)(c), F.S., are
466 required to address at least a 10-year planning period and identify a local government’s
467 program to implement traditional and alternative water supply projects, and reuse and water
468 conservation practices/projects necessary to meet existing and future water demands. In
469 addition, in accordance with Section 163.3177(6)(h), F.S., the City must ensure coordination
470 of its water supply facilities work plan and comprehensive plan with SJRWMD’s CFWI
471 RWSP.

472
473 SJRWMD updates the CFWI RWSP at least every five years, in accordance with Chapter
474 373, F.S. Subsequently, when the CFWI RWSP is updated, and it affects the City, it may be
475 necessary for the City to update its water supply facilities work plan prior to the end of its 10-
476 year planning period.

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Section 2: Water Supplier(s) and Service Agreement(s)

The City does not provide potable or non-potable water service or sanitary sewer service. Nor does the City own or maintain a potable water or wastewater system. The City’s municipal limit is located entirely within the Orlando Utilities Commission (OUC) potable water service area. OUC is a municipal utility owned by the City of Orlando and its potable water service area includes the cities of Orlando, Edgewood, Belle Isle and large portions of unincorporated Orange County.

For wastewater, the majority of the City is within Orange County’s wastewater service area. The City’s northernmost area is within Orlando’s wastewater service area; however, the closest trunk line is ±6/10 mile north of the city limits on East Pineloch Avenue. This portion of the City is currently developed and served by onsite sewage disposal systems (septic tanks). No change in wastewater disposal for this north area is expected within the planning period.

Residential and non-residential potable water users within the City of Edgewood purchase retail water directly from the OUC. This is enabled through a territorial agreement.

Section 3: Potable Water Demand, Sources, and Supply

The City relies on OUC to ensure that adequate water supply and facility capacity are available to meet the needs of existing and future customers within the City of Edgewood. Because OUC is owned by the City of Orlando, the City of Orlando’s water supply facilities work plan must address OUC’s program to implement water supply projects, reuse and water conservation necessary to meet water demands within OUC’s entire service area. Therefore, the City should monitor and participate, as necessary, in OUC’s and Orlando’s water supply planning processes to ensure that they account for the City’s current and future water needs. Intergovernmental Coordination Element Policy 7.3.5 contains enabling language for this participation and coordination.

OUC Consumptive Use Permit (CUP)

OUC has a CUP [#3159] from SJRWMD that authorizes the use of (allocation) 39,868.4 million gallons per year (109.22 million gallons per day [mgd]) of ground water from the Floridan aquifer to serve a projected population of 522,848 people in 2023 with water for household, commercial/industrial, irrigation, and water utility type uses. However, in accordance with CUP permit conditions related to implementation of certain projects (e.g., Project RENEW), OUC’s allocation has been reduced to 100.1 mgd.

OUC’s current CUP expires in October 2023. In September 2020, OUC submitted a CUP renewal application to SJRWMD, which is currently under review. OUC’s CUP renewal application requested approval of the same use/allocation amount as its existing CUP (i.e.,

109.22 mgd). It is anticipated that SJRWMD will issue OUC a new CUP before October 2023, although the allocation amount has not yet been determined.

City of Orlando Water Supply Facilities Work Plan
 The City of Orlando’s water supply facilities work plan was last updated in 2017. The figure below is from the 2017 work plan and contains OUC’s ‘forecasted total water supply needs and sources.’ The figure below indicates that groundwater sources totaling 109.2 mgd will be needed through 2030.

Figure 7. Forecasted Total Water Needs and Sources Orlando Utilities Commission (OUC)	Demand Projection or Available Supply (MGD, AADF)			
	2015	2020	2025	2030
Supply or Demand Component	Baseline	2020	2025	2030
OUC Potable Water Demand - Total Service Area ⁽¹⁾	82.4	94.6	102.4	108.6
OUC Reclaimed Water Demand - Total Service Area ⁽²⁾	11.6	13.7	15.6	16.7
Total Water Demand - Total Service Area	94.0	108.3	118.0	125.3
Total Water Demand - in City of Orlando ⁽³⁾	55.5	63.9	69.6	73.9
Groundwater Supply Available ⁽⁴⁾	105.0	109.2	109.2	109.2
Reclaimed Water Supply (City/County w/o golf courses) ⁽⁵⁾	20.9	20.7	20.5	21.9
Surface Water Supply Available (SJR/TCR Project)	0.0	0.0	0.0	5.0
Water Conservation Rebates (Demand Reduction Amount)	0.5	1.0	1.5	2.0
Total Supply Available	126.4	130.9	131.2	138.1
Forecasted Supply Surplus - Total OUC Service Area	32.4	22.6	13.2	12.8
(1) Projections taken from Table A-1 of 2015 Final CFWI RWSP, Volume IA. Based on BEBR medium scenario for 5-in-10 year rainfall. Projections based on a 1-in-10 year rainfall, which increase demands by 6%, are also provided in the RWSP.				
(2) Based on reclaimed water demands for OUC service area per Carollo reclaimed water model update for the City in 2016 without golf courses and adding in County estimated demands in OUC service area without golf courses. It is assumed there will be a maximum demand of 3 mgd for OUC customers served by Orange County utilities.				
(3) Assumes 59% of OUC demand is in City of Orlando based on the proportion of City population to total OUC population in 2015.				
(4) Groundwater supply available is assumed to be limited by permit allocation or facility capacity, whichever is less. OUC CUP expires in 2023. Allocation for 2025 and 2030 is assumed to remain the same as the allocation at the end of the permit duration.				
(5) Reclaimed water supply available to OUC includes a maximum of 3 mgd from the County and the low range supply projections for Iron Bridge, CI, and CII with non-OUC demands, golf courses, and minimum wetlands flow and CII RIB flow subtracted. (Table provided by OUC 2016)				

The City of Orlando is currently updating its water supply facilities work plan to address the 2020 CFWI RWSP, including the respective water demand projections and potential project options that OUC could implement during the planning period to help meet its services area’s water demand.

The 2020 CFWI RWSP water demand projections for OUC’s service area are below.

	<u>2020</u>	<u>2025</u>	<u>2030</u>	<u>2035</u>	<u>2040</u>
<u>OUC Service Area population</u>	<u>464,686</u>	<u>495,812</u>	<u>523,056</u>	<u>551,690</u>	<u>566,613</u>
<u>OUC water demand</u>	<u>86.90</u> <u>mgd</u>	<u>92.72</u> <u>mgd</u>	<u>97.82</u> <u>mgd</u>	<u>103.17</u> <u>mgd</u>	<u>105.89</u> <u>mgd</u>

The 2020 CFWI RWSP potential project options involving OUC are below.

- OUC Irrigation Conservation Phase 2

- 536 • Project RENEW
- 537 • OUC Southeast Water Treatment Plan Lower Floridan Wellfield
- 538 • St. Johns River / Taylor Creek Reservoir
- 539 • St. Johns River Near Yankee Lake - Option 2

540

541 The City of Edgewood’s population is approximately 3,000, and is expected to increase
542 about 4.0% for each 5 year planning period increment as a result of the development of a new
543 single family subdivision and redevelopment of commercial to multi-family units.
544 Correspondingly, the water demand within the City is also expected to increase during the
545 planning period. Overall, though, the City’s population will remain a very small percentage
546 of OUC’s customer demand.

547

548 The 2020 CFWI RWSP indicates that the water demand for OUC’s service area will be 97.82
549 mgd in 2030, which is below the current CUP allocation of 100.1 mgd. However, once OUC
550 receives a new CUP and the City of Orlando completes its own updated water supply facility
551 work plan, the City of Edgewood should update this section of its water supply facilities
552 work plan to be consistent with the new CUP and work plan and to document that: 1) OUC
553 has adequate water supply for the planning period, and 2) the project options OUC plans to
554 implement from the CFWI RWSP.

555

556 **Section 4: Water Supply Concurrency and Level of Service Standards**

557 The City is ultimately responsible for authorizing development within its municipal limits.
558 However, because the City relies on OUC for water service, its concurrency management
559 system and level of service (LOS) standards should include coordination and consistency
560 with OUC and City of Orlando. Policies 4.11.1, 4.11.2, 7.3.1, 7.3.2, and 8.3.1 and contain
561 enabling language for such coordination.

562

563 **Section 5: Water Conservation**

564 Water conservation is important to reduce water demand and ensure the sustainability of
565 water supply sources utilized by the City. The City currently implements many water
566 conservation practices, including some that are enabled by comprehensive plan policies. In
567 addition, because the City relies on OUC for water service, its water conservation practices
568 should be coordinated with OUC. The City’s water conservation practices include the
569 following:

- 570 • Participating in water conservation activities with OUC and SJRWMD (Objectives 7.3 and
571 5.2);
- 572 • Including water conservations measures in development regulations (Objective 4.12, Policy
573 4.12.1);
- 574 • Requiring or encouraging installation of water saving or low-volume plumbing fixtures
575 (Policies 4.12.1, 5.2.3, and 5.2.7);

- 576 • Utilizing water reuse or reclamation, when available and appropriate, for irrigation and other
577 non-potable applications (Policies 4.12.1 and 5.2.8);
- 578 • Requiring or encouraging development to use water efficient, natural and/or drought resistant
579 plants and landscaping (Policies 4.12.1, 5.2.2, and 5.2.7);
- 580 • Supporting water conservation by participating in county, state and federal programs (Policy
581 4.12.2);
- 582 • Assisting SJRWMD during emergency water shortage declarations (Policy 5.2.4)
- 583 • Encouraging water conservation regulations that encourage use of low impact development
584 techniques (Policy 5.2.6); and,
- 585 • Encouraging or participating in water conservation educational activities, such as observing
586 water conservation month, and newsletters (Policy 5.2.9).
- 587 END

Edgewood Police Department November City Council Report 2021

	October	November
Residential Burglaries	0	0
Commercial Burglaries	0	0
Auto Burglaries	1	0
Theft	1	5
Assault/Battery	1	0
Sexual Battery	0	0
Homicides	0	0
Robbery	0	0
Traffic Accident	9	10
Traffic Citations	198	148
Traffic Warnings	135	120
Felony Arrests	1	4
Misdemeanor Arrests	3	0
Warrant Arrests	1	2
Traffic Arrests	4	0
DUI Arrests	4	0
Code Compliance Reports	43	24

Department Highlights:

- The month of November kicked off the Edgewood Police *Department Prevent Porch Pirate* program. This program allows residents to use the department address to have online orders shipped to the station during the holiday season.
- The Edgewood Police Department has been collecting new, unwrapped toys as well as non-perishable foods for the Orlando Union Rescue Mission.
- From November 12th through November 15th, Sergeant David Ireland, Stacey Salemi and Haymee Watkins put up the Christmas lights in the Edgewood Complex and Bagshaw Park.
- On November 18th, Chief John Freeburg participated in Operation Safe Holidays Kick Off, alongside other law enforcement leaders, at the Millennia Mall.
- On November 26th, the Edgewood Police Department welcomed a new family member to the team as Sergeant David Ireland and his wife Kendra gave birth to their son Greyson Ireland.
- The department completed our annual block training consisting of state and accreditation requirements during the month of November. The training consists of high liability training such as firearms qualification, CPR, Use of Force, and evidence collection.
- On November 10th Code Enforcement hearings were held. In all cases the violations were sustained by the Magistrate.



Memo

To: Mayor Dowless, Council President Horn,
Council Members Chotas Lomas, Pierce, and Rader

CC: City Clerk Bea Meeks

From: Sandy Riffle, Deputy City Clerk

Date: December 15, 2021

Re: March 8, 2022 Election – Postage on ballots

The State of Florida does not require a municipality to provide pre-paid postage to return a mail ballot envelope to the election official. The argument to provide pre-paid postage is that some see paying postage as a barrier to returning a ballot, or as a type of poll tax, which City Council may view as a concern.

It is an option to provide the pre-paid postage; however, the City has historically not opted to do so. The postage amount would be in addition to the amount budgeted for the 2022 election.

Edgewood Voter Count	2,052
Vote –By-Mail Requests	535
Cost of Postage per ballot:	.64
Total Cost of pre-paid postage For Vote-By-Mail Voters*	\$342.40

*Based on current USPS postage rates

Given this information, I request Council’s direction on whether or not to provide pre-paid postage for ballot returns. Thank you.